COMMITTEE MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

SUSTAINABILITY AND MARKET DEVELOPMENT COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL HEARING ROOM

SACRAMENTO, CALIFORNIA

TUESDAY, JUNE 6, 2006

10:00 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

COMMITTEE MEMBERS

Mr. Gary Petersen

Ms. Cheryl Peace

Ms. Pat Wiggins

BOARD MEMBER ALSO PRESENT

Mr. Jeff Danzinger

Ms. Rosalie Mul

STAFF

Mr. Mark Leary, Executive Director

Ms. Julie Nauman, Chief Deputy Director

Ms. Debbie Balluch, Executive Assistant

Mr. Elliot Block, Staff Counsel

 $\operatorname{Mr.}$ Michael Leaon, Supervisor, Plastics Recycling Technology Section

Ms. Yasmin Satter, Staff

Ms. Jill Simmons, Staff

Mr. John Smith, Acting Deputy Director

Ms. Lorraine Van Kekerix, Acting Deputy Director

Mr. Govindan Viswanathan, Staff

Ms. Shirley Willd-Wagner, Branch Manager

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APPEARANCES CONTINUED

ALSO PRESENT

- Ms. Katherine Brandenburg, The Flanigan Law Firm
- Mr. Evan Edgar, Calilfornia Refuse Removal Council
- Mr. Matt McCarron, Senior Waste Management Specialist
- Mr. Scott Smithline, Californias Against Waste

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PROCEEDINGS 1 2 CHAIRPERSON PETERSEN: Good morning. I'd like to 3 welcome everybody to the June 6th meeting of the 4 California Integrated Waste Management Board 5 Sustainability and Market Development Committee. As a 6 courtesy -- everybody knows the drill. Pagers and cell phones off, please. Speaker request forms are in the back of the room. If you want to speak on an item, please fill out the forms and get them over to the Deb. 10 Deb, raise your hand. Great. Roll call, please. 11 EXECUTIVE ASSISTANT BALLUCH: Peace? 12 13 COMMITTEE MEMBER PEACE: Here. 14 EXECUTIVE ASSISTANT BALLUCH: Wiggins? COMMITTEE MEMBER WIGGINS: Here. 15 EXECUTIVE ASSISTANT BALLUCH: Petersen? 16 CHAIRPERSON PETERSEN: Here. 17 18 Any ex partes? 19 COMMITTEE MEMBER PEACE: I'm up to date. 20 CHAIRPERSON PETERSEN: Okay. I'd like to know if 21 there's anyone in the audience that wants to make any 22 public comment before we start the agenda. 23 Item 8, Deputy Director's Report for Diversion, 24 Planning, and Local Assistance. Lorraine. 25 COMMITTEE MEMBER WIGGINS: I have an ex parte.

- 1 CHAIRPERSON PETERSEN: Hold on. We have an ex
- 2 parte.
- 3 COMMITTEE MEMBER WIGGINS: I just met this
- 4 morning with Lori Hansen and a couple of the members of
- 5 the SBI.
- 6 CHAIRPERSON PETERSEN: Okay. Great.
- 7 ACTING DEPUTY DIRECTOR VAN KEKERIX: Good
- 8 morning, Board members. I have a number of things to
- 9 report to you on that's been going on in the Diversion,
- 10 Planning, and Local Assistance Division or that will be
- 11 coming up. On May 31st, the Board had a construction and
- 12 demolition forum on creating infrastructure and markets
- 13 for C&D materials. We got excellent feedback from people
- 14 who attended and also the people who were listening in on
- 15 the webcast. They said it was informative, interesting,
- 16 and well received.
- 17 In addition to Board Member Petersen's
- 18 introductory remarks, we had eight speakers including
- 19 representatives of Caltrans, the U.S. Navy, four
- 20 jurisdictions, a private sector C&D recycler, and staff
- 21 within our own Recycling and Market Development Zone
- 22 Program. We will be making presentations available on the
- 23 Board's web site. They're working on that now. And we
- 24 will also have an audio tape and video of the forum.
- 25 Putting on this kind of workshop takes an

- 1 incredible amount of time and effort by many different
- 2 individuals. The DPLA staff coordinated a team effort,
- 3 and that made the forum successful and it will provide
- 4 great tools for the Board customers.
- 5 In terms of the State Agency Buy Recycled
- 6 Campaign, we are working with the Department of General
- 7 Services to implement the State law requiring State
- 8 agencies and the Legislature to purchase products with
- 9 recycled content. Staff is working cooperatively with the
- 10 Department of General Services on the development of an
- 11 Environmentally-Preferred Purchasing State Agency Buy
- 12 Recycled Campaign Workshop series. This workshop series
- 13 will present two concepts to all State procurement
- 14 officers. The first is the EPP mandates and the methods
- 15 that they need to use to comply. And we will follow that
- 16 with the IWMB's newly developed Electronic State Agency
- 17 Buy Recycled Reporting System.
- 18 This reporting system will provide for continuous
- 19 reporting of qualified purchases rather than a once a year
- 20 report that's required by statute. The first workshop is
- 21 scheduled for June 19th and 20th here in Sacramento. And
- 22 we will be providing additional information to you on the
- 23 workshop series as dates and locations are finalized.
- I also have an update on State agency reports on
- 25 the diversion requirements. Of the 406 State entities

- 1 that are required to report activities and diversion
- 2 programs, in 2005, 356 entities have submitted reports
- 3 which are currently being reviewed. Twenty-eight have
- 4 started their report but have not yet submitted it to the
- 5 Board, and 22 have not started their report.
- 6 Each of the non-reporting entities have been
- 7 contacted by phone and will be contacted again. We will
- 8 be preparing letters for the Executive Director to send
- 9 out to all the agencies that have not submitted a
- 10 completed report.
- 11 We also had Committee members request information
- 12 on the 17 State agencies that were determined not to be in
- 13 compliance with the 50 percent solid waste diversion
- 14 mandates in the 2004 Board review of their annual reports.
- 15 All 17 of the entities that were below 50 percent in 2004
- 16 have submitted a 2005 report. Three of the 17 are still
- 17 reporting diversion percentages for 2005 that are below
- 18 the 50 percent, including Mesa College at 37 percent;
- 19 Donovan Correction Facility at 38.5 percent; and the
- 20 California Science Center at 43 percent.
- 21 The staff has not yet completed the analysis of
- 22 the reported diversion percentages, and the diversion
- 23 rates that staff recommends may be the same as what we
- 24 have sent in their reports lower or higher after their
- 25 review.

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- 1 Staff is currently reviewing these three, and I
- 2 will be reporting back to you on the status of those three
- 3 in terms of staff review. But I wanted to make sure you
- 4 got an update at this Committee meeting.
- 5 CHAIRPERSON PETERSEN: Thank you, Lorraine.
- 6 I'd like to introduce Board Member Danzinger who
- 7 is over there.
- I have a question, Lorraine, on the three that
- 9 you just mentioned, the Science Center, those numbers have
- 10 just come in?
- 11 ACTING DEPUTY DIRECTOR VAN KEKERIX: Those are
- 12 the numbers that they have reported in their 2005 annual
- 13 report. And staff is presently reviewing those annual
- 14 reports to see whether we agree with the amounts that they
- 15 have submitted.
- 16 CHAIRPERSON PETERSEN: I'd be very interested to
- 17 see.
- 18 ACTING DEPUTY DIRECTOR VAN KEKERIX: We will be
- 19 getting back to you. But we were asked whether the 17 had
- 20 submitted 2005 annual reports and they have. And the bulk
- 21 of them are over 50 percent. It's just the three that are
- 22 below.
- 23 CHAIRPERSON PETERSEN: That's really good.
- 24 ACTING DEPUTY DIRECTOR VAN KEKERIX: So we're
- 25 going to be focusing on those three first, and then we'll

- 1 take a look at the other 14 in that group.
- 2 CHAIRPERSON PETERSEN: Great.
- 3 Item B, Lorraine.
- 4 ACTING DEPUTY DIRECTOR VAN KEKERIX: Item B is
- 5 Consideration of the Amended Nondisposal Facility Element
- 6 for the Stanislaus County Regional Solid Waste Planning
- 7 Agency. And Yasmin Satter of the Office of Local
- 8 Assistance will be making the presentation.
- 9 MS. SATTER: Good morning, Committee members.
- 10 The Stanislaus County Regional Solid Waste
- 11 Planning Agency is amending its nondisposal facility
- 12 element by identifying and describing two new facilities:
- 13 Sun Dry Products and Center Valley Agricultural Grinding.
- 14 Sun Dry Products will be processing construction,
- 15 demolition, and inert debris, and Central Valley
- 16 Agricultural Grinding will be processing construction,
- 17 demolition wood debris.
- 18 The Regional Agency has submitted all required
- 19 documentation for these two facilities. Staff therefore
- 20 recommends approval of this amendment. This concludes my
- 21 presentation. Thank you.
- 22 CHAIRPERSON PETERSEN: Okay. Is there any other
- 23 comments? Anybody want to make a motion?
- 24 COMMITTEE MEMBER PEACE: I'd like to move
- 25 Resolution 2006-86.

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COMMITTEE MEMBER WIGGINS: Second. 1 CHAIRPERSON PETERSEN: Deb, call the roll, 3 please. 4 EXECUTIVE ASSISTANT BALLUCH: Peace? 5 COMMITTEE MEMBER PEACE: Aye. 6 EXECUTIVE ASSISTANT BALLUCH: Wiggins? COMMITTEE MEMBER WIGGINS: Aye. 8 EXECUTIVE ASSISTANT BALLUCH: Petersen? CHAIRPERSON PETERSEN: Aye. 9 And that is to be on consent. Great. 10 Item C. 11 ACTING DEPUTY DIRECTOR VAN KEKERIX: Our next 12 13 item, Committee Item C is Consideration of the Amended Nondisposal Facility Element for the Unincorporated Area 14 of Humboldt County. And Jill Simmons with the Office of 15 Local Assistance will be making the presentation. 16 17 MS. SIMMONS: Good morning, Committee members. The Unincorporated area of Humboldt County is 18 19 amending its nondisposal facility element by identifying 20 and describing one proposed facility and two facilities 21 that are planned for the future. 22 The proposed facility, Eel River Disposal and Resource Recovery, will serve as a regional recycling 23 24 facility including construction, demolition, and inerts 25 debris processing, metal recycling, clean wood chipping

- 1 and grinding, and a potential green waste compost
- 2 operation. The proposed facility will be located across
- 3 the street from the existing transfer station.
- 4 The two facilities that are planned for the
- 5 future include a regional dual stream recycling/processing
- 6 facility and a regional compost facility which will accept
- 7 food waste and potentially biosolids. The dual stream
- 8 facility is to be designed around the flow of recyclables
- 9 split into fibers and all other materials. The purpose of
- 10 this design is to minimize contamination and residuals.
- 11 The City has submitted all required documentation
- 12 for the amendment, and staff therefore recommends its
- 13 approval. This concludes my presentation. Thank you.
- 14 CHAIRPERSON PETERSEN: Any questions?
- 15 COMMITTEE MEMBER WIGGINS: Yeah. How do we
- 16 approve an amended NDFE when the site isn't found yet?
- 17 MS. SIMMONS: I think what we were trying to do
- 18 was plan ahead so when they were going through the
- 19 permitting process that those two -- the planned
- 20 facilities would be identified and the location
- 21 information for the processing -- the dual stream
- 22 processing facility they have broken ground for that.
- 23 COMMITTEE MEMBER WIGGINS: I went to the ground
- 24 breaking.
- MS. SIMMONS: Oh, you did. Okay.

- 1 ACTING DEPUTY DIRECTOR VAN KEKERIX: The law says
- 2 that for a nondisposal facility element that jurisdictions
- 3 can put in proposed facilities for the future with general
- 4 location information. So the law allows them to put in
- 5 existing facilities which they use, and the law also
- 6 allows them to put in proposed or planned facilities with
- 7 general location information, and that's specified in
- 8 statute.
- 9 COMMITTEE MEMBER WIGGINS: So they have a general
- 10 idea of where this is going to be?
- 11 ACTING DEPUTY DIRECTOR VAN KEKERIX: Right.
- 12 COMMITTEE MEMBER WIGGINS: Oh, I see. I didn't
- 13 understand that. Thank you.
- 14 CHAIRPERSON PETERSEN: Anything else?
- 15 Oh, I have a question. Somebody help me with
- 16 this. Dual stream recycling facility, could you help me?
- MS. SIMMONS: Yes, I can help you.
- 18 From what I understand, fibers will be separate
- 19 from the recyclables as far as the processing component
- 20 and also the collection component. So the idea is that it
- 21 makes it more efficient as far as the processing and also
- 22 the collection. An example on the collection side, right
- 23 now the trucks that they're using have eight different
- 24 compartments, so now this will take it to only two
- 25 compartments.

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1 CHAIRPERSON PETERSEN: Thank you. That's what I

- 2 thought.
- 3 Do I hear a motion?
- 4 COMMITTEE MEMBER WIGGINS: I would like to move
- 5 this Resolution 2006-87.
- 6 COMMITTEE MEMBER PEACE: Second.
- 7 CHAIRPERSON PETERSEN: Deb call the roll, please.
- 8 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 9 COMMITTEE MEMBER PEACE: Aye.
- 10 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 11 CHAIRPERSON PETERSEN: Aye.
- 12 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 13 COMMITTEE MEMBER WIGGINS: Aye.
- 14 CHAIRPERSON PETERSEN: On consent, please.
- Okay, John, Item F.
- 16 DEPUTY DIRECTOR SMITH: Chairman Petersen,
- 17 Committee Members Peace, Wiggins, and Board Member
- 18 Danzinger, welcome.
- 19 I have two brief items and then we'll proceed on
- 20 with the rest of the agenda.
- 21 Related to the RMDZ Loan Program, a brief update
- 22 on the fund status. To date this fiscal year, the Board
- 23 has approved \$13 million in RMDZ loans. These loans are
- 24 expected to divert 161,000 tons of material annually and
- 25 create 331 local jobs. Of the Board approved loans, ten

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1 loans for a total of \$11.1 million have been closed. This

- 2 has been a very good year.
- 3 Today, the Committee will consider one loan in
- 4 the amount of \$670,000. If this loan is approved, then
- 5 there remains \$18.5 million in the subamount for future
- 6 loans.
- 7 Update on RAC. The annual Waste Reduction Awards
- 8 Program application period opened June 1st and continues
- 9 through August 31st of this year. The statewide press
- 10 release was issued May 31st. There's an MS Word version
- 11 of the 2006 application, the resources guide, a companion
- 12 document, and the WRAP Talk Newsletter are all available
- 13 online via the WRAP website. These materials are at
- 14 ciwmb.ca.gov/wrap.
- 15 That concludes my introductory comments. Any
- 16 questions?
- 17 CHAIRPERSON PETERSEN: Comments? We're moving
- 18 on.
- 19 ACTING DEPUTY DIRECTOR SMITH: Okay. Our first
- 20 item is Recycled Market Development Loan for West Coast
- 21 Rubber Recycling. Govindan Viswanathan will be
- 22 presenting, and I believe the owner is here to also speak
- 23 if there are any questions.
- MR. VISWANATHAN: Good morning, Board members.
- 25 This agenda item presents for consideration the

- 1 West Coast Rubber Recycling, Inc., application to the
- 2 Recycling Market Development Revolving Loan Program. West
- 3 Coast Rubber is requesting a loan of \$670,000 to finance
- 4 the real property in Holister and support business
- 5 expansion. The proposed loan will assist West Coast
- 6 Rubber to relocate from Gilroy to a larger facility in
- 7 Holister within San Bernardino County. The city of
- 8 Holister is within the Central Coast Recycling Market
- 9 Development Zone.
- The loan is projected to assist in increasing the
- 11 diversion of the California waste tires from the landfill
- 12 by 217 tons annually and create six additional jobs. West
- 13 Coast Rubber Recycling was previously known as Gary's Tri
- 14 Disposal. From a Board permitted waste tire hauler, West
- 15 Coast Rubber has expanded to manufacturing tire-derived
- 16 products. West Coast Rubber manufactures playground
- 17 rubber, horse footing, rubber mulch in various colors, and
- 18 rubber buffings. West Coast also manufactures rubber
- 19 products such as parking lot curbs and mats.
- 20 Staff from the Board's Special Waste Division has
- 21 reviewed the project and has reported that no solid waste
- 22 permit is required for this proposed expansion.
- 23 Diversion, Planning, and Local Assistance Division has
- 24 reviewed the project and has determined the material to be
- 25 processed by the West Coast is normally disposed of in the

- 1 landfill. The Loan Committee approved the loan on June 1,
- 2 2006.
- 3 Staff recommends that the Board approve Option
- 4 Number 1 and adopt Resolution Number 2006-102 to approve
- 5 an RMDZ loan to West Coast Rubber Recycling in the amount
- 6 of 670,000.
- 7 Mr. Cameron Wright, President of West Coast
- 8 Rubber, is here today to answer any questions that the
- 9 Committee may have regarding the agenda. Thank you.
- 10 CHAIRPERSON PETERSEN: Thank you.
- 11 Any questions?
- 12 COMMITTEE MEMBER WIGGINS: On page 5 it says that
- 13 it's a direct loan, but it's a revolving loan program. So
- 14 what's the difference?
- MR. VISWANATHAN: The program is called a
- 16 revolving loan program, but the RMDZ loan is all straight
- 17 installment loans.
- 18 COMMITTEE MEMBER WIGGINS: What?
- 19 MR. VISWANATHAN: They are installment fixed rate
- 20 loans.
- 21 ACTING DEPUTY DIRECTOR SMITH: Let me add
- 22 something. The program is directed. It means the Board
- 23 is the one involved in issuing these loans. That's the
- 24 direct part. Revolving means our fund source is
- 25 revolving. So it's both a direct program which we're

- 1 providing to our borrowers, and the nature of the fund is
- 2 a revolving so that we can use dollars again and again.
- 3 We don't have to get everything spent in one particular
- 4 fiscal year.
- 5 COMMITTEE MEMBER WIGGINS: Oh, okay. So this is
- 6 not a pay-back loan?
- 7 ACTING DEPUTY DIRECTOR SMITH: Yeah, the loans
- 8 are paid back.
- 9 COMMITTEE MEMBER WIGGINS: Okay. Why is it
- 10 called a direct loan?
- 11 ACTING DEPUTY DIRECTOR SMITH: Because we're the
- 12 ones that are involved in providing the loan to the
- 13 borrower. We're the lender. That's what's called a
- 14 direct loan program.
- 15 COMMITTEE MEMBER WIGGINS: As opposed to?
- 16 ACTING DEPUTY DIRECTOR SMITH: Having something
- 17 else do it.
- 18 COMMITTEE MEMBER WIGGINS: Are they all direct
- 19 loans?
- 20 ACTING DEPUTY DIRECTOR SMITH: Our program is a
- 21 direct loan program. But you can have situations where
- 22 maybe a private bank is -- we give them the money, and
- 23 then they -- like with our Cal Cap Program, we give them
- 24 money and then they make the loans. That's not a direct
- 25 loan. That's an instance of a non-direct or indirect

- 1 loan.
- 2 COMMITTEE MEMBER WIGGINS: How much have we
- 3 loaned this year?
- 4 ACTING DEPUTY DIRECTOR SMITH: The Board has
- 5 approved 13.1 million, and we've closed 11.1.
- 6 COMMITTEE MEMBER WIGGINS: So the 18 million will
- 7 roll over until next year?
- 8 ACTING DEPUTY DIRECTOR SMITH: That's what's
- 9 remaining in the account, and each year we get repayments
- 10 that add to it. And sometimes we also get borrowers
- 11 paying off early, so we get more funds that way. And then
- 12 each year we do get some contribution from IWMA.
- 13 COMMITTEE MEMBER WIGGINS: The 18 million will or
- 14 will not roll over for next year?
- 15 ACTING DEPUTY DIRECTOR SMITH: It's a revolving
- 16 fund. It stays there available for future loans. So the
- 17 revolving fund allows you to keep that money there.
- 18 COMMITTEE MEMBER WIGGINS: Okay.
- 19 ACTING DEPUTY DIRECTOR SMITH: And draw on it
- 20 until we get all of it out.
- 21 COMMITTEE MEMBER WIGGINS: Thank you.
- 22 CHAIRPERSON PETERSEN: John, this particular item
- 23 to this particular company, we've given grants up to
- 24 735,000 to this company. And now we have this loan. How
- 25 long have they been in business?

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- 1 MR. VISWANATHAN: They started in 1999, if I
- 2 remember right.
- 3 CHAIRPERSON PETERSEN: 1999. That's substantial
- 4 growth. How much total tonnage do they do?
- 5 MR. VISWANATHAN: Currently they're doing 1,231
- 6 tons.
- 7 CHAIRPERSON PETERSEN: Annually?
- 8 MR. VISWANATHAN: Yeah, currently. With this
- 9 proposed loan, it will increase to 1,448 tons.
- 10 CHAIRPERSON PETERSEN: This is great. Good
- 11 stuff.
- 12 Is the proponent of the project here?
- MR. VISWANATHAN: Yeah. Cameron Wright is here.
- MR. WRIGHT: Good morning.
- 15 CHAIRPERSON PETERSEN: I just wanted to say
- 16 congratulations and good stuff and keep going.
- 17 MR. WRIGHT: Appreciate it. We couldn't have
- 18 gotten to where we are without your help from the Board.
- 19 And you've been a big part of it. It's a two-way street.
- 20 So I really appreciate everything you have done for us.
- 21 CHAIRPERSON PETERSEN: Can you please state your
- 22 name for the record?
- 23 MR. WRIGHT: Yeah. Cameron Wright.
- 24 CHAIRPERSON PETERSEN: You're the President of
- 25 the company? I'm a recycler. I know how hard it is to

- 1 get some of this stuff going.
- 2 In your expansion, you're going to a new facility
- 3 and adding lines for processing is what you're going to
- 4 do. And then there's more employment created on top of
- 5 that. So there's a lot of good things happening; right?
- 6 MR. WRIGHT: That's correct.
- 7 CHAIRPERSON PETERSEN: Now, this industry is
- 8 still getting off the ground, the tire recycling industry
- 9 and reuse products; am I correct?
- 10 MR. WRIGHT: Yes. Definitely.
- 11 CHAIRPERSON PETERSEN: In my brain, would it be
- 12 an imposition or unfair to the proponents of these
- 13 projects, your company and others, let's say the State got
- 14 involved in the marketplace producing product. That would
- 15 compete with you; correct?
- MR. WRIGHT: Yeah. You're referring to the
- 17 prison industry --
- 18 CHAIRPERSON PETERSEN: Yeah. I'm just wondering
- 19 how do you react to that? I don't mean to put you on the
- 20 spot.
- 21 MR. WRIGHT: It's something we've discussed and
- 22 talked about.
- 23 CHAIRPERSON PETERSEN: We're trying to get this
- 24 industry off the ground.
- MR. WRIGHT: I understand. And it's going to use

- 1 a lot of rubber granules and different products, part of
- 2 that being made from California tire recyclers. I don't
- 3 think that California tire recyclers will be able to
- 4 provide their current customer base and that increase in
- 5 what the Prison Board is proposing to you. So they will
- 6 go out of state to produce that. That would be one.
- 7 Second thing, you're competing with -- California
- 8 is a hard state in which to do business. We have just the
- 9 laundry list of everything you've heard before from taxes
- 10 and workers' comp and insurance and fuel, and I could go
- 11 on for an hour.
- 12 But with dealing with the Prison Board, for
- 13 example, they're not having to compete on a level playing
- 14 field. And they don't also have to, from my
- 15 understanding, is necessarily turn a profit. Where as a
- 16 small business owner, we do. And we have to provide for
- 17 our employees and on down the list. So I don't think it's
- 18 a level playing field that we're going up against.
- 19 CHAIRPERSON PETERSEN: And with the approximately
- 20 what, 60, 70 percent recovery rate right now in the state
- 21 of the tires we do dispose of, we still have a huge chunk
- 22 to work with. But that's a totally tough industry to get
- 23 going, because the profit margins are slim. Competition
- 24 is tough.
- MR. WRIGHT: Competition is tough. We've

- 1 outlasted about a half a dozen tire recyclers in
- 2 California. And we started from bootstrapping and worked
- 3 our way up and have done a pretty good job. The amount
- 4 that is still out there to be diverted from landfills is
- 5 phenomenal. We're doing everything we can to minimize
- 6 that. But even in the Bay Area, we can't recycle every
- 7 tire that we come across.
- 8 CHAIRPERSON PETERSEN: My hat's off to you.
- 9 Congratulations. I think this is great. And when you pay
- 10 back this loan, come back for some more and we'll keep you
- 11 going. I like to expand business.
- MR. WRIGHT: Thank you. I'll invite you all to
- 13 come down and see it. It's a beautiful new facility.
- 14 CHAIRPERSON PETERSEN: I'd like to do that.
- MR. WRIGHT: Thank you.
- 16 CHAIRPERSON PETERSEN: Thank you.
- 17 Any other comments?
- 18 Do I have a motion?
- 19 COMMITTEE MEMBER PEACE: I'd like to move
- 20 Resolution 2006-102.
- 21 CHAIRPERSON PETERSEN: And a second?
- 22 COMMITTEE MEMBER WIGGINS: Second.
- 23 CHAIRPERSON PETERSEN: Deb.
- 24 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 25 COMMITTEE MEMBER PEACE: Aye.

- 1 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 2 COMMITTEE MEMBER WIGGINS: Aye.
- 3 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 4 CHAIRPERSON PETERSEN: Aye.
- 5 And that is fiscal consent.
- 6 ACTING DEPUTY DIRECTOR SMITH: Our next item
- 7 related to e-waste regulations, and it's Consideration of
- 8 and Request for Rulemaking Direction to Provide an
- 9 Additional 15-Day Comment Period for Revisions to the
- 10 Proposed Regulations for the Implementation of Electronic
- 11 Waste Recycling Act of 2003.
- 12 Shirley Willd-Wagner will provide an intro, and
- 13 Jeff Hunts will proceed with the presentation.
- 14 BRANCH MANAGER WILLD-WAGNER: Good morning.
- 15 Thank you, John. And good morning, Chairperson and
- 16 Committee members.
- 17 CHAIRPERSON PETERSEN: Good morning.
- 18 BRANCH MANAGER WILLD-WAGNER: Shirley
- 19 Willd-Wagner with the Electronic Waste Recycling Program.
- 20 We are here today to continue our saga of developing,
- 21 implementing, and adopting permanent regulations for the
- 22 E-Waste Recycling Act. We've been currently operating
- 23 under emergency regulations since December of 2004. And
- 24 we had a two-year authorization under the statute to
- 25 operate under emergency regs.

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1 We came to the February Sustainability and Market

- 2 Development Committee to then request your approval to
- 3 notice the 45-day comment period with our revisions to the
- 4 emergency regulations, our proposed permanent regulations.
- 5 So we have embarked on the formal rulemaking process. And
- 6 the public comment period, the 45-day public comment
- 7 period, ended May 8. And as you recall, May 9th we held
- 8 the public hearing at the Committee meeting. So in
- 9 response to some of the public comment received both
- 10 formally and in the Committee hearing, we made several
- 11 proposed changes to the regulations and now we are
- 12 bringing them back to the Committee to request your
- 13 direction. We'd like to make these available for an
- 14 additional 15-day comment period.
- 15 Couple thoughts to keep in mind before Jeff
- 16 starts the formal presentation. We are still a very new
- 17 and maturing program, even though you've heard about us
- 18 many times. As such, we're continuing to learn, and we
- 19 still have lots to learn and things to figure out and how
- 20 best to implement the program.
- 21 Just an aside. I think you're aware California
- 22 was the first state, of course. But there's now four
- 23 states with laws on the books for electronics recycling.
- 24 Maine and Maryland have already started their
- 25 implementation. Washington's just passed about a month

- 1 ago. Minnesota's came this close to passing. They
- 2 actually had to adjourn the session before there was a
- 3 vote, even though there were all indications the Governor
- 4 would have signed it. And that was a loss. North
- 5 Carolina, their bill is actually an advanced recycling fee
- 6 and is being heard today in the Senate Committee. So
- 7 things are moving nationally.
- 8 They always ask us for information, what's worked
- 9 or hasn't worked. We share stories with them. They're
- 10 sharing stories of things they've learned and how issues
- 11 have progressed since they've been implementing bills. So
- 12 continues to be a really helpful exchange of information.
- 13 We continue to -- we intend to continue to use that
- 14 information to continue developing the program to make
- 15 revisions to streamline and improve our processes.
- 16 Along those lines, we're currently working with
- 17 Department of Finance Auditor. We started working with
- 18 them. They're looking at our procedures and giving us
- 19 some advise or at least giving us exchanging ideas again,
- 20 informing us as well as working directly with our
- 21 participants, all of which will help us to figure out how
- 22 to evolve the program as efficient and effective as it
- 23 possibly can, considering staffing resources and technical
- 24 ability and maintaining fiduciary responsibility, of
- 25 course.

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1 A lot of this is predicated on our staff actually

- 2 getting out in the field, developing better relationships,
- 3 and a better and deeper understanding of business
- 4 processes with our participants out there to be able to
- 5 observe their operations. So that's definitely one of the
- 6 goals that we hope to move forward as we finish adopting
- 7 the regulations and as we begin to staff up and are able
- 8 to replace some of the staff that we have lost.
- 9 Jeff is going to identify some of the areas,
- 10 specifically the public comment. Just wanted to mention
- 11 that a couple of areas -- there are several areas of the
- 12 comment period we heard both in the formal period and at
- 13 the Committee hearing involved statutory or implementation
- 14 type of recommendations. And some of these things we just
- 15 completely wholeheartedly agree with. There was as you
- 16 recall desire to ramp up our public education program and
- 17 our audit and fraud investigative potential and develop
- 18 our expertise there. We completely agree. We have plans
- 19 to consult again with Division of Recycling. The public
- 20 education campaign is ready to be awarded. So we
- 21 completely agree these are areas we want to move on in.
- I wanted to acknowledge the staff that had worked
- 23 on our regulations. We actually had a team of two this
- 24 time, Jeff and Alan Glabe. Jeff's our Program Supervisor.
- 25 And Alan Glabe is sitting in the front row who is our

- 1 Integrated Waste Management Specialist who carried the
- 2 burden on this. Last time we developed emergency regs, we
- 3 had John Sitts, Claudia Moore, Terri Pearsons, all of whom
- 4 are gone. And we haven't been able to replace those
- 5 folks. So I really want to acknowledge the staff work on
- 6 this.
- 7 At the end, we will ask if the Committee is ready
- 8 to give us direction to notice the regs for an additional
- 9 15 days. That's our goal today. And I'd like to
- 10 introduce Jeff to walk you through some of the proposed
- 11 changes.
- 12 (Thereupon an overhead presentation was
- presented as follows.)
- 14 SUPERVISOR HUNTS: Thank you, Shirley.
- 15 Good morning, Chair Petersen, Board members. My
- 16 name is Jeff Hunts. I'm the Supervisor of the Electronic
- 17 Waste Recycling Program.
- 18 And as noted at the last month's Committee
- 19 meeting, the Waste Board received the majority of the
- 20 comments on the proposed regulations in the last 24 hours
- 21 of the 45-day comment period. I was able to summarize
- 22 those at that public hearing, and a more detailed summary
- 23 is available to the Board and can be found as a matrix in
- 24 Attachment 2 to the item. Those comments along with the
- 25 associated testimony provided by the public at the hearing

- 1 held in conjunction with the Committee meeting, it was
- 2 very informative. It was sincere. It was useful
- 3 information. Staff have considered what we can use, what
- 4 we're able to do at this time, and we'll bring forward to
- 5 you proposed revisions.
- 6 As Shirley mentioned, it truly merits
- 7 acknowledgement that the Covered Electronic Waste
- 8 Recycling Program is in its infancy, and it has a lot of
- 9 room for growth and improvement. It also must be noted
- 10 that the program is currently functioning and is actually
- 11 functioning pretty well under the existing emergency
- 12 regulations. In other words, it's not broken.
- 13 Staff have every expectation, however, in coming
- 14 back to the Board in future rulemaking processes with
- 15 suggestions for enhancements, adjustments to the
- 16 regulations as we gain more experience working with our
- 17 stakeholders, working with ourselves and with other BDOs,
- 18 Finance, Division of Recycling.
- 19 Before I get into what we're proposing to revise
- 20 in the proposed regulations, I wanted to cover those I
- 21 would call common theme areas, things we heard through the
- 22 comment period that you considered and -- well, for
- 23 reasons that I'll state -- have chosen to either set aside
- 24 for right now or postpone to a later date.
- 25 Follow along here on the power point.

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1 --000--

- 2 SUPERVISOR HUNTS: One of the major themes we
- 3 heard in the comments was a desire for us to not require
- 4 collectors to transfer source documentation to the
- 5 recyclers because they felt this is cumbersome and that it
- 6 gives the unfair advantage to those dual entity recyclers
- 7 because it reveals the customers of those collectors. And
- 8 Program's response to that is that in order to maintain
- 9 the integrity and solvency of the program, it's imperative
- 10 the State only pays for those covered electronic wastes
- 11 that are eligible in the system and come from California
- 12 sources.
- This is an economic system, and economic systems
- 14 work best with perfect information. Perfect information
- 15 allows for rational decision making. And the required
- 16 source documentation not only demonstrates to the State
- 17 that these covered electronic wastes were eligible in the
- 18 system, but it also demonstrates to the recycler who's
- 19 receiving that material and making the decision whether to
- 20 accept it that the material they're receiving is eligible
- 21 to process and claim payment on.
- 22 Staff is very sympathetic to the desire to keep
- 23 source documentation confidential. However, any
- 24 alternative at this point to transferring the source
- 25 documentation between collectors and recyclers would

- 1 require substantial changes to the way the program is
- 2 administered and is currently beyond the ability of the
- 3 Board.
- 4 --000--
- 5 SUPERVISOR HUNTS: Next common theme would be
- 6 requiring the shipment of specific treatment residuals.
- 7 In this case, we're talking specifically the CRT glass
- 8 creates a hardship when market demand fluctuates and that
- 9 it ignores the nature of an international business system
- 10 where commodities are traded globally.
- 11 Program's response to this is, well, one of the
- 12 most tangible pieces of evidence that covered electronic
- 13 waste cancellation actually took place is end use receipts
- 14 issued by the destination where that CRT glass went. And
- 15 without this information, Program cannot know whether that
- 16 material was canceled or for that matter ever existed.
- 17 Also, if the State allowed the accumulation and
- 18 storage of treatment residuals, which are hazardous
- 19 materials until market conditions were more favorable, the
- 20 Board would be fostering a potential risk to public health
- 21 and safety and the environment and be allowing the accrual
- 22 of a substantial risk to the state, but for the ultimate
- 23 disposition of that glass. In other words, we should not
- 24 be paying until the job is done.
- 25 --000--

- 1 SUPERVISOR HUNTS: Another common theme. This
- 2 one we've heard a lot throughout the program. The Board
- 3 should create a greater incentive for reuse by paying for
- 4 the handling of all CEWs whether or not they're actually
- 5 canceled. And currently, for instance, in the case of
- 6 cathode ray tube covered electronic waste, they are
- 7 considered more valuable when they're canceled than when
- 8 reused.
- 9 Program's response to that is in general that we
- 10 recognize the importance of reuse both in the Integrated
- 11 Waste Management hierarchy and as a means of lessening
- 12 environmental impacts associated with managing electronic
- 13 waste -- and we're also cognizant of the criticism that's
- 14 been leveled at the program which asserts that the payment
- 15 system disincentivizes use by only paying for
- 16 cancellation.
- 17 But the fact of the matter is Program does
- 18 encourage the reuse of covered electronic devices by
- 19 underwriting the cost of a proper disposal of
- 20 non-functional devices, those that cannot be refurbished
- 21 or reused. This allows those enterprises whose mission is
- 22 the reuse of covered electronic devices or electronics in
- 23 general, it relieves them of those costs. And many
- 24 secondhand industries such as Good Will have understood
- 25 this from the start and have embraced the program to

- 1 augment their mission. And while staff is always looking
- 2 for new ways to encourage reuse of materials, no revisions
- 3 to the regulations are proposed to directly pay for reused
- 4 covered electronic waste.
- 5 --000--
- 6 SUPERVISOR HUNTS: Another common theme has to do
- 7 with the weights. We pay on weights. And it's been
- 8 suggested that approved collectors in addition to approved
- 9 recyclers be required to be certified weigh masters. This
- 10 would provide an accurate audit trail and useful
- 11 statistics to the Board.
- 12 And Program does agree that the value of
- 13 requiring all participants in the system be certified
- 14 weigh masters has its advantages from audit and accuracy
- 15 perspective. Furthermore, it's probably likely to the
- 16 advantage of collectors to be certified weigh masters when
- 17 they are conducting their business transactions with
- 18 recyclers.
- 19 However, at this time when the near-term goal of
- 20 the program is to continue to expand the availability of
- 21 covered electronic waste recovery opportunities to all
- 22 California consumers, Program is recommending that just
- 23 the approved recyclers be required to be certified to be
- 24 weigh masters, since it is the recycler who is paid by the
- 25 State, and it's the recycler who receives and certifies

- 1 the weights and CEWs from the collectors.
- 2 Program is going to continue monitoring and
- 3 studying this matter very closely reserving the
- 4 possibility at some time in the future to possibly require
- 5 the collectors also be certified weigh masters.
- --000--
- 7 SUPERVISOR HUNTS: This is one of those common
- 8 themes that really was outside of the regulatory scope.
- 9 The program should be staffed and supervised by persons
- 10 with the appropriate educational and professional training
- 11 to ensure effective operation, enforce requirements, and
- 12 detect fraud and prevent it.
- 13 Well, to that, I just would like to have adequate
- 14 staffing in the program and of any background. As I
- 15 noted, this line of comment is more of an implementation
- 16 nature as opposed to regulatory nature. This Committee
- 17 knows the program in large part has been developed and is
- 18 being operated by temporarily redirected staffing.
- 19 As we work to transition to permanent staffing
- 20 with the positions secured with the coming fiscal year, we
- 21 are working to ensure they are the right classification
- 22 for the task at hand. This has meant reclassifying some
- 23 specialist positions to analyst positions for the core
- 24 claim processing duties. And we'll also be looking at the
- 25 proper classifications for positions that we will be

- 1 getting for investigation and fraud prevention duties.
- 2 And we will continue to work with our colleagues over at
- 3 the Department of Finance as well as DTSC on those duties.
- 4 --000--
- 5 SUPERVISOR HUNTS: Now if the Committee will
- 6 refer to Attachment 3, I will get into those areas that we
- 7 are proposing revisions in.
- 8 And I won't be using the PowerPoint for that,
- 9 just the attachment.
- 10 The first proposed revision is to the definition
- 11 of the California source. And you know, we really
- 12 appreciate the dogged determination of stakeholders as
- 13 they complained over the months about the definition of a
- 14 California source. And I'm here to concede and
- 15 acknowledge that we were blinded to a fundamental change
- 16 that had taken place between SB 20 and SB 50 that changed
- 17 the meaning of our regulatory definition of a California
- 18 source.
- 19 The purpose of this definition is to establish
- 20 fundamental eligibility of covered electronic waste in the
- 21 system. Was this device used in California? SB 20
- 22 defined a consumer which is a term that was used in our
- 23 original definition as meaning a purchaser or owner of a
- 24 covered electronic device. And it goes on to talk about a
- 25 consumer can be a business, a corporation, a partnership,

- 1 an individual. SB 50 changed the definition of a
- 2 consumer. And this was done at the behest of the Board of
- 3 Equalization because it had to do with the collection of a
- 4 fee that's assessed on consumers, the advanced recycling
- 5 fee. It changed the definition to a consumer means a
- 6 person who purchases a new or refurbished covered
- 7 electronic device in a transaction retail sale.
- 8 What this inadvertently did by keeping the term
- 9 consumer in our definition is it potentially precluded
- 10 individuals or entities who received as a gift a covered
- 11 electronic device or as a donation a covered electronic
- 12 device and used that device from then entering that device
- 13 into the system when it became a waste. So we get it now.
- 14 We understand people's concerns.
- 15 We propose to revise the definition of California
- 16 source to use the term persons. That's not in honor of
- 17 Terri Persons who left us. It's actually a defined term
- 18 in statute. California source of CEWs are persons as
- 19 defined in Section 424630 of the Public Resources Code
- 20 located in California who generate CEWs after their own
- 21 use of the covered electronic device. Proposing to strike
- 22 out some examples of what a source would be, but then pick
- 23 up with some clarification language that persons who
- 24 receive, accumulate, consolidate, store, or otherwise
- 25 handle discarded, donated, or collected CEWs are not the

- 1 California sources of those CEWs.
- 2 Now, to understand the intent and effect of this
- 3 proposed definition, you have to couple it with DTSC rules
- 4 on universal waste. When is a product a product versus
- 5 when it's a waste. And a waste can magically become a
- 6 product again, a device again. If somebody plugs it in,
- 7 determines it works, uses it, it's a device. So this
- 8 revised definition does allow all those donated computers
- 9 or devices to the day care center that were used for the
- 10 kids to watch television to be entered into the system as
- 11 a waste when they become waste.
- 12 Moving on, we propose to strike any essence or
- 13 suggestion that a recycler should pay a collector more
- 14 than the recovery payment rate. And while they're welcome
- 15 to do that outside the system as business to incentivize
- 16 transactions, we want to try to keep the regulations as
- 17 objective as possible. And that is the purpose behind
- 18 striking the at or above the minimum.
- 19 Moving on, a technical fix in 18660.
- 20 13(a)(6)(a)(1) was to bring the 60 days in alignment with
- 21 the proposed 90 days that's elsewhere in the proposed
- 22 regulations.
- 23 The next item in 18660.21(b)(5) is new, and it
- 24 was suggested by a recycler. And this is where an
- 25 approved recycler shall upon request provide information

- 1 to an approved collector regarding the status of those
- 2 CEWs transferred by the approved collector to the approved
- 3 recycler, such as, but not limited to, whether the device
- 4 or the waste had been canceled, claimed, or transferred to
- 5 another entity.
- 6 And Program agreed that this was an important
- 7 addition to the regulations. It allowed the collector to
- 8 know several things. What have you done with the waste,
- 9 I've given you. It affects the payment status. While the
- 10 recycler is required to pay a collector within a certain
- 11 time frame, oftentimes they set up separate agreements.
- 12 You'll get paid when I get paid. And also sometimes
- 13 collectors need to certify to their generators, their
- 14 sources what has happened with the material. A collector
- 15 will need to certify destruction of material.
- We had some conversations about the possibility
- 17 of inserting time frames within this provision, either a
- 18 responsiveness time frame that the recycler would need to
- 19 respond within a certain amount of time, or perhaps a
- 20 statute of limitations sort of time frame that a collector
- 21 couldn't ask after a certain amount of time.
- 22 At this point, Program is proposing to monitor
- 23 the situation and see if time frames become a hiccup in
- 24 the system that upon consideration by Program, we believe
- 25 that the business nature, the desire to either have good

- 1 relations or go separate ways will determine and dictate
- 2 the time frames involved here. But we'd be happy to
- 3 revisit that based on experience.
- 4 CHAIRPERSON PETERSEN: Jeff, excuse me. So
- 5 you're going to play this by ear to see how this all plays
- 6 out. In other words, we don't want to put it in now. We
- 7 don't know how it's all going to react and who's going to
- 8 do what.
- 9 SUPERVISOR HUNTS: We believe that the
- 10 requirement for a recycler to reveal to a collector what
- 11 they've done with the material is important. We don't
- 12 know that there will be any trouble created by this in
- 13 terms of time frame. That, for instance, a recycler not
- 14 being responsive to that request or a collector coming
- 15 back years in the future saying, "What did you do with the
- 16 materials I gave you, " and harassing. As I noted, we'll
- 17 be coming back probably many times over the coming years
- 18 to revise these regulations.
- 19 CHAIRPERSON PETERSEN: I'm just concerned about
- 20 confidentiality between whoever the collector was that got
- 21 to the recycler or any liability issues. Those are the
- 22 only things that I'm thinking of. So okay. Go ahead.
- 23 I'm sorry.
- 24 SUPERVISOR HUNTS: The next item proposed for
- 25 revision is really a deletion and then the insertion of a

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1 redundancy. What I mean by that is the existing emergency

- 2 regulations require a recycler to report to the Board the
- 3 status of payments that they've made to collectors, how
- 4 much they owe and whether they've made the payments or
- 5 whether the payments are pending.
- 6 And the fact of the matter is that we're not
- 7 tracking that information. It's become a requirement that
- 8 is we consider at this time superfluous. We know how much
- 9 material and money should be involved in these
- 10 transactions because of the structural nature of the
- 11 calendar as time marches on, we weren't getting complete
- 12 information on who had paid who what. And you know, we
- 13 decided does it really matter for us to know that. And we
- 14 weren't tracking it anyway.
- So we're proposing to remove that requirement for
- 16 now and replacing in that spot a reaffirmation that as
- 17 part of a payment claim the recycler shall be providing
- 18 signed and dated receipts documenting all the CEWs of
- 19 covered electronic waste transfers between the collectors
- 20 and recyclers. This is not a new requirement. It's
- 21 stated elsewhere. It's just stated more clearly here.
- 22 And finally, the last proposed revision again is
- 23 just to remove any suggestions or encouragement that the
- 24 recycler pay the collector more than the baseline amount
- 25 of the recovery payment rate.

- 1 So with that, be happy to answer any questions
- 2 about the proposed revisions or take direction from the
- 3 Committee.
- 4 CHAIRPERSON PETERSEN: Any questions?
- 5 BOARD MEMBER DANZINGER: Can I ask a question?
- 6 CHAIRPERSON PETERSEN: Go ahead.
- 7 BOARD MEMBER DANZINGER: I don't know if it's a
- 8 question or I'm just trying to open it up for a little bit
- 9 more discussion and elaboration because I'm trying to get
- 10 my arms around. But I'm intrigued by the discussion
- 11 around reuse and whether these regs go far enough in
- 12 putting a value on reuse the way that they're written up.
- 13 You know, I mean, I'm just curious how other people feel
- 14 about that. And I'm also still grappling with what
- 15 canceled means. Canceled means it's being taken apart and
- 16 certain parts are then going into other ones. But if you
- 17 refurbish it when it comes in and it's re-sold, that would
- 18 be reuse?
- 19 SUPERVISOR HUNTS: Let's start with the concept
- 20 of cancellation, because absolutely the payment system is
- 21 based on that concept. Cancellation -- and we admit we
- 22 stole it from the Division of Recycling. It means taking
- 23 an item out of circulation. It's canceled. It can no
- 24 longer be in economic circulation in its current state.
- 25 In the case of bottles and cans, it's -- you know, in

- 1 cans, it's densifying cans to a certain density of
- 2 aluminum brick with the theory being that those can't be
- 3 broken apart and come back into the system for multiple
- 4 payments. And this is all about keeping multiple payments
- 5 to a minimum, avoiding them.
- 6 So in crafting the original regulations, the
- 7 concept of cancellation was proposed to be or developed to
- 8 be the dismantling or destruction of a device. When I say
- 9 destruction, it ceases to be a device, braking it apart
- 10 into various treatment residuals, the circuit boards, the
- 11 plastics, the metals, the glass, the wood in the case of
- 12 old console televisions, with the requirements that all
- 13 those residuals goes to different and appropriate
- 14 destinations.
- The criticism is that, well, by only paying when
- 16 a device is canceled, you have now a certain amount of
- 17 money incentivizing the cancellation of that device as
- 18 opposed to perhaps investing in its refurbishment or
- 19 diverting that device back into the economic mainstream.
- 20 The perspective the Program has taken on this is if a
- 21 device has a potential for continued economic value, that
- 22 it is repairable and reusable or simply reusable,
- 23 economics --
- 24 BOARD MEMBER DANZINGER: The market will keep it
- 25 in use.

- 1 SUPERVISOR HUNTS: Economics will dictate. And
- 2 that the fundamental purpose of the Act was to pay for the
- 3 net cost of recycling. Now, it can be argued that with
- 4 the legislative intent that the word reuse gets in there
- 5 as well.
- 6 But the point I'm making is that we're not
- 7 proposing -- with the payment rate established, we're not
- 8 proposing to add a benefit to cancellation to recycling.
- 9 It's not cost plus. It's supposed to just be cost. The
- 10 challenge here is these aren't bottles and cans and every
- 11 can is pretty much alike. Here we've got console
- 12 televisions that weigh 300 pounds and monitors that weigh
- 13 five pounds. And with a mix of value and technology and
- 14 residuals, it's very difficult at least right now -- who
- 15 knows what the future will hold -- to establish a payment
- 16 rate that if you look at all devices provides the same
- 17 incentive to do for that device to end up at the same
- 18 fate.
- 19 BRANCH MANAGER WILLD-WAGNER: I just wanted to
- 20 mention -- Jeff alluded to this. But just for background
- 21 information, Member Danziner, statute says in the intent
- 22 language it talks about establishing a system for the
- 23 reuse. But in the payment section in the actual
- 24 legislation itself, well, we feel it limits the Board
- 25 because it says the Board shall pay for the net cost for

- 1 an electronic waste recycler to receive, process, and
- 2 recycle each major category. And it says the same thing
- 3 for recovery payments. The Board shall pay to, you know,
- 4 make the net cost to recover and recycle these devices.
- 5 So that's one of the areas where I think a statutory
- 6 change or clarification might be necessary down the road
- 7 if, indeed, we're going in some other direction.
- 8 BOARD MEMBER DANZINGER: So you're saying the law
- 9 contemplates reuse would have maybe a role in the
- 10 implementation of this law, but not necessarily within the
- 11 payment scheme?
- 12 BRANCH MANAGER WILLD-WAGNER: Yes.
- 13 BOARD MEMBER DANZINGER: So let me ask, do we go
- 14 there at all in these regs? Do we go there at all in
- 15 terms of where and how creatively or whatever it can be
- 16 done to encourage reuse or somehow build it into the
- 17 paradigm so that there's a value in doing that? I don't
- 18 know if you can make a value in doing that if it's not in
- 19 the payment scheme. You know, again, I may be taking a
- 20 broader view of this law than we need to or should be.
- 21 But I don't know where reuse isn't a value in what we do.
- 22 So I'm just curious as to whether do we have any
- 23 trepidation.
- 24 SUPERVISOR HUNTS: The payment system as
- 25 currently constructed -- and the payment system is largely

- 1 a construct of the regulations. While it's provided for
- 2 in statute the Board will make recovery payments and
- 3 recycling payments as constructed, what triggers Board
- 4 payment is cancellation. Now, along the way towards
- 5 cancellation, a collector who transfers collected covered
- 6 electronic waste to a recycler is entitled to the recovery
- 7 payment to all of the material they transfer, regardless
- 8 of the fate of that material.
- 9 Now, the fact of the matter is once a recycler
- 10 gets that material, they're going to cancel it, so because
- 11 the economics just work out that way. But what's
- 12 important to make the distinction from is that there's a
- 13 huge cost. This is why we have this Act. There had been
- 14 a huge cost to handling non-functioning devices.
- 15 Functioning devices pay for themselves. They have an
- 16 economic value. There was a thriving industry on the
- 17 continued use of devices, either the functioning or easily
- 18 reparable devices.
- 19 The down side of being in an enterprise like that
- 20 is what do you do with the devices that don't work? That
- 21 was a huge cost. The Act has now relieved it or cities,
- 22 Good Will, asset recovery industry of that cost so they
- 23 can now focus on the economic value inherent in reusable
- 24 and remarketable devices.
- 25 BOARD MEMBER DANZINGER: I don't disagree with

- 1 your market argument.
- 2 So on page 6 then, because I found one comment on
- 3 reuse. So those comments, none of those are integrated
- 4 into the existing regulations?
- 5 SUPERVISOR HUNTS: As a result of any comment on
- 6 reuse, we are not proposing to revise the regulations to
- 7 further accommodate or provide payment for handling other
- 8 than that handling that ends up as recycling.
- 9 BOARD MEMBER DANZINGER: Okay. Thanks, Jeff.
- 10 CHAIRPERSON PETERSEN: Cheryl.
- 11 COMMITTEE MEMBER PEACE: I want to encourage
- 12 reuse also. But if we did anything to change this,
- 13 wouldn't that allow for like double dipping of the payment
- 14 twice, once for when it came through you and then reuse it
- 15 came through the system again?
- 16 SUPERVISOR HUNTS: Would people do that?
- 17 COMMITTEE MEMBER PEACE: No.
- 18 SUPERVISOR HUNTS: Absolutely. A huge aspect of
- 19 Program's reluctance to go down the path of paying for
- 20 reuse is, well, where does it stop? How do you define
- 21 reuse? When would that payment be triggered? And how
- 22 many times would public money be used to pay for that? It
- 23 opens up a real challenge that we think about. We don't
- 24 have a solution.
- 25 CHAIRPERSON PETERSEN: We're going to see this

- 1 shake down just like 2020 did with the Bottle Bill or the
- 2 Refund act, so it's going to be -- it's a living document.
- 3 SUPERVISOR HUNTS: And they don't have reuse.
- 4 CHAIRPERSON PETERSEN: Reuse and cans, oy.
- 5 Sorry.
- 6 We have -- any other questions or comments?
- 7 I have one speaker, Katherine Brandenburg. Good
- 8 morning.
- 9 MS. BRANDENBURG: Good morning. I didn't think
- 10 it would be right if I didn't come up and speak. It seems
- 11 like I've been up here all the time on this.
- 12 I first want to thank staff --
- 13 CHAIRPERSON PETERSEN: Katherine, state your
- 14 name, please.
- MS. BRANDENBURG: Katherine Brandenburg with the
- 16 Flanigan Law Firm, and I'm representing the Institute of
- 17 Scrap Recycling Industries.
- 18 I'd first like to thank staff. You guys have
- 19 done an incredible job with the little staff that you
- 20 have. So I think, you know, the Board really should
- 21 acknowledge that. And we look forward to having a larger
- 22 staff to work on this in the future.
- 23 CHAIRPERSON PETERSEN: Katherine, could you lend
- 24 some staff to us so we can finish?
- MS. BRANDENBURG: You know, we're a small firm.

- 1 I don't know about that.
- 2 CHAIRPERSON PETERSEN: You have huge members.
- 3 MS. BRANDENBURG: We do have a lot of members,
- 4 don't we?
- 5 The only comment I would like to make today is
- 6 about the definition of California sources. I think where
- 7 staff has gone has taken quite a few steps forward from
- 8 where we were just on the last revision, the regulations.
- 9 But the one thing I would like to point out is that it
- 10 doesn't appear that the items -- the legacy items, the
- 11 items that have been stockpiled for a number of years, we
- 12 have an ability to bring those into the system for a short
- 13 period of time. I think the Board and staff should look
- 14 at before we adopt final regulations maybe a window that
- 15 items that -- at TV repair places or maybe people who will
- 16 reuse the computers and make them functioning again where
- 17 they find that some are not functioning, I'm sure they
- 18 have stockpiled them. So I think that's something we
- 19 should look at. I'm asking the Board and staff to look at
- 20 that. And that's really my only comment.
- 21 CHAIRPERSON PETERSEN: Thank you.
- Jeff, comment?
- 23 SUPERVISOR HUNTS: I think there would be a great
- 24 difficulty in distinguishing between I think the well
- 25 intended accommodations of unsourced documented devices

- 1 that may be stockpiled in a dusty back room of a mom and
- 2 pop TV repair shop and those devices that are specutively
- 3 accumulated of wholesaled, imported into the state, bought
- 4 at auction, out of state on pallets and trucked in. This
- 5 is a --
- 6 CHAIRPERSON PETERSEN: This is a tough one.
- 7 SUPERVISOR HUNTS: Very tough one, a sore point
- 8 that I believe that the authors of the legislation in
- 9 specifying who is to benefit from this maybe hadn't
- 10 thought all the way through. And in Program proposing the
- 11 regulation, the framework, the limitations on the
- 12 eligibility, it was to define and identify those items
- 13 that are clearly eligible in the program and those that
- 14 have a big question mark hanging over them.
- 15 CHAIRPERSON PETERSEN: Right. So essentially
- 16 what we're talking about is no amnesty here on what's in
- 17 the back room, but they can still take those materials to
- 18 an electronics drop off, pay the fees, and that would then
- 19 get entered into the system; correct? Some way for
- 20 recycling or cancellation, one way or another. We have to
- 21 get rid of the stuff.
- 22 SUPERVISOR HUNTS: I believe because of the Act
- 23 there is a thriving infrastructure and capacity in the
- 24 state to handle electronics of all types. Whether those
- 25 materials could ever be associated with legitimate and

- 1 eligible source documentation is a separate matter.
- 2 CHAIRPERSON PETERSEN: So what do we do with the
- 3 stuff?
- 4 SUPERVISOR HUNTS: Well, before the Act, the
- 5 generator paid.
- 6 CHAIRPERSON PETERSEN: Yeah. Exactly. So that
- 7 would have to continue with those particular items;
- 8 correct?
- 9 SUPERVISOR HUNTS: Under current paradigms, yes,
- 10 sir.
- 11 CHAIRPERSON PETERSEN: Great. By the way, guys,
- 12 great job. We're going to get you more staff. ISRI is
- 13 going to help.
- 14 SUPERVISOR HUNTS: We do have staff coming with
- 15 the fiscal year.
- 16 CHAIRPERSON PETERSEN: I have one other question.
- 17 As we get down the road here, we happen to -- Chris and I
- 18 happened to go visit a recycler that we saw the
- 19 documentation as a recycler of all the paper waste -- the
- 20 paper documentation. That was unbelievable. I mean,
- 21 there were 450 trees in this guy's office. So I'm sitting
- 22 there going, we're going to get to the electronic side on
- 23 this on reporting. That's going to take some time.
- 24 SUPERVISOR HUNTS: Absolutely. We're meeting
- 25 tomorrow with Department of Finance Audit Team. They have

- 1 expressed a lot of support for what is required in this
- 2 program in terms of documentation, but they scratched
- 3 their heads about the sustainability of the boxes of
- 4 documentation coming into the office.
- 5 CHAIRPERSON PETERSEN: Okay. All right. Well,
- 6 thank you all very much. Appreciate it.
- 7 Oh, we have one more speaker. Evan, I almost
- 8 forgot you. You're scaring me, man. Sorry.
- 9 MR. EDGAR: I'm Evan Edgar, Board members and
- 10 Chair. I'm here on behalf of California Refuse Removal
- 11 Council. I'm their engineer.
- 12 We support the regulations today that get them
- 13 done and get them into the time frame necessary in order
- 14 to beat the deadline. The staff has been very responsive
- 15 and aware of the market base, and we appreciate all their
- 16 comments and hard work.
- 17 But one needs to recognize the SB 20 and SB 50 is
- 18 a voluntary program. There's a dual system going on out
- 19 there. I represent 20 authorized collectors who are
- 20 members of CRRC. There's a whole other branch out there
- 21 that are not authorized collectors who are not part of SB
- 22 2050 program, and that's a good thing. We support that
- 23 too. They take care of the TVs in the back room. They
- 24 take care of non-source California CRTs. They take care
- 25 of the rest of the system.

- 1 So we support both the regulations for people who
- 2 chose to enter the system and do the paperwork to have the
- 3 net report have free and convenient services down the
- 4 road. However, the green market as I call it are the rest
- 5 of the people who may have a lesser pound per payment, may
- 6 not have to do all the paperwork, but they can have a gate
- 7 fee at the MRF or transfer station to pay for those legacy
- 8 or abandoned CRTs and TVs. That needs to be recognized
- 9 that one of the reasons there's a big fund imbalance on
- 10 the next item is that a lot of -- such as the Cans and
- 11 Bottles Program, there's a whole series of CRT TVs are
- 12 going into the green market, and they may get ten cents a
- 13 pound, they may get a tip fee, but down the road the
- 14 public who had been informed this may be a free and
- 15 convenient system under the SB 2050 program, they may show
- 16 up some day at a MRF or transfer station that is not
- 17 participating in SB 2050 program, and there may be a tip
- 18 fee or rate that is okay.
- 19 That's what I'm talking about today, is that the
- 20 rates are great for people that participate. But the rest
- 21 of the green market, free market doing the right thing
- 22 can't allow to have a tip fee down the road. That's our
- 23 message today.
- 24 There's been great work by staff. I think they
- 25 recognize the dual market where people chose to leave that

- 1 market, abandon their authorized collector in order to
- 2 participate in a free and green market. We support the
- 3 good work of staff, and the program has been a success.
- 4 Thank you.
- 5 CHAIRPERSON PETERSEN: Thank you, Evan. Okay.
- 6 Could we have these discussions -- I'm sorry.
- 7 Elliot.
- 8 STAFF COUNSEL BLOCK: You can finish your
- 9 sentence.
- 10 CHAIRPERSON PETERSEN: I'm all ears. Go ahead.
- 11 STAFF COUNSEL BLOCK: I want staff to make clear
- 12 this is a request for direction item. So as the Chair of
- 13 the Committee, you're authorized to --
- 14 CHAIRPERSON PETERSEN: I was on the mission just
- 15 now, I think.
- 16 STAFF COUNSEL BLOCK: I think so.
- 17 CHAIRPERSON PETERSEN: First of all, we want to
- 18 grant the 15-day extension on this; right? And we'll do
- 19 that, the comment period. And then is there anything that
- 20 we can do to add some of these comments in today that were
- 21 made into where we're going within this 15 days?
- 22 BRANCH MANAGER WILLD-WAGNER: I believe we're
- 23 making sure the comments are related to revisions that
- 24 have already been proposed; is that correct?
- 25 STAFF COUNSEL BLOCK: What staff is looking for

- 1 direction on today is what the next version of the regs
- 2 should look like that go out for 15-day comment. Their
- 3 Attachment 3 has the staff's recommended additional
- 4 revisions. And the other comments that aren't reflected
- 5 in that, they're part of the rulemaking record. They'll
- 6 be responded to and of course will carry on through other
- 7 forums. But unless the Committee wants to direct for some
- 8 specific additional changes in the regs, they wouldn't be
- 9 in the version that went out for 15 day. You have that
- 10 ability to direct for additional changes in the 15-day
- 11 version. But that's not what staff is recommending. Just
- 12 the changes in Attachment 3 as of now.
- 13 BRANCH MANAGER WILLD-WAGNER: And we would bring
- 14 back as a result of the 15-day comment period, we would
- 15 hope to bring back for final adoption from the Board final
- 16 regulations in July.
- 17 CHAIRPERSON PETERSEN: I'm for that.
- 18 BRANCH MANAGER WILLD-WAGNER: And then it would
- 19 be moved to Office of Administrative Law.
- 20 CHAIRPERSON PETERSEN: Okay. Thank you all very
- 21 much.
- 22 BRANCH MANAGER WILLD-WAGNER: So that is our
- 23 direction?
- 24 CHAIRPERSON PETERSEN: Direction, yes. 15 days.
- 25 COMMITTEE MEMBER PEACE: For the regs to move

- 1 forward as proposed.
- 2 CHAIRPERSON PETERSEN: John.
- 3 ACTING DEPUTY DIRECTOR SMITH: Item G or Board
- 4 Item 16 is Consideration to Review and to Leave Unchanged
- 5 the Covered Electronic Waste Recycling Fee and the
- 6 Standard Statewide Recovery and Recycling Payment Rate of
- 7 Covered Electronic Waste.
- 8 Shirley again will provide the intro and Matt
- 9 McCarron will do the presentation.
- 10 BRANCH MANAGER WILLD-WAGNER: Good morning.
- 11 You've got to love that title. We're requesting
- 12 consideration not to do something or to do nothing I
- 13 guess.
- 14 As you know, the foundation of the E-Waste
- 15 Recycling Act is the fee and the payment system designed
- 16 to provide cost-free convenient disposal opportunities for
- 17 the public while ensuring an environmentally safe
- 18 management of the hazardous wastes. It's all based on
- 19 that advanced recycling fee 6 to \$10 paid by the consumer
- 20 at the point of retail sale. And the fee is actually set
- 21 in statute, the 6, 8, and \$10.
- 22 The recycling payment rate -- recycling payment
- 23 rate is set in statute until the Board chooses to change
- 24 that. The recovery rate is set in regulations. We've got
- 25 some things there we're going to try to clean up.

- 1 But today's item meets the statutory requirement.
- 2 Matt will go through and show you where in the statutory
- 3 requirement for the Board to review the fee and the
- 4 payment rate of the public hearing. So for the reasons
- 5 outlined in the item, we're recommending that we do not
- 6 change this at this time.
- 7 One of the really interesting facts I wanted to
- 8 just point out -- and Matt will mention this too. I just
- 9 wanted to double emphasize it. Our findings showed that
- 10 the e-waste recycling claims submitted and processed in
- 11 the first quarter of 2006 is more than double. It's about
- 12 two-and-a-half times the claims that were received in
- 13 2005, first quarter, same period of time.
- We're really growing. Things are changing still.
- 15 We haven't stabilized. So I thought that was really
- 16 interesting we have two and a half times more this year.
- 17 Matt McCarron is a Senior Waste Management Specialist and
- 18 has been with us since the beginning of the E-Team and
- 19 he'll make his presentation.
- 20 CHAIRPERSON PETERSEN: Good morning, Matt.
- 21 SENIOR WASTE MANAGEMENT SPECIALIST: Good
- 22 morning, Committee members.
- I'll take you through a little PowerPoint summary
- 24 and answer any questions you have. We're beginning to
- 25 cover two areas in the Act today. First the fee. Shirley

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1 mentioned the 6, 8, or \$10 charged at the point of sale

- 2 and BOE collects that fee for us.
- --000--
- 4 SENIOR WASTE MANAGEMENT SPECIALIST: Electronic
- 5 Waste Recycling Act requires us to evaluate the fee of on
- 6 covered electronic devices and make any adjustments to
- 7 ensure sufficient revenues to run the program. No more
- 8 frequently than annually and no less frequently than
- 9 biannually starting August 2005. Last year we gave you a
- 10 brief update that there wasn't any information to make
- 11 that change last year.
- 12 So the program costs cover DTSC, Waste Board, and
- 13 BOE's cost, plus we have to set aside a reserve. And I
- 14 mention we can change it by August 1st every year.
- --o0o--
- 16 SENIOR WASTE MANAGEMENT SPECIALIST: Revenue
- 17 received for 2005, this is an overview of what happened
- 18 last year. Fee collected by BOE for 2005 totaled \$73
- 19 million. First three quarters pretty steady, \$15 million
- 20 each. And as expected, we had a big fourth quarter,
- 21 almost 31 percent of the total, \$23 million.
- 22 We get information from a manufacturers report
- 23 submitted to us every July 1, and it will tell us the
- 24 annual sales that had happened for the previous calendar
- 25 year. So for 2004, the manufacturers reported sales of

- 1 9.1 million units. If you take the 73 million and divide
- 2 it by \$8 which is about the most common fee, it comes up
- 3 to 9.1 million units as well. But that's the 2005 number.
- 4 We still have to wait for the 2005 data to find out if
- 5 that's actual sales. So actually, these numbers are
- 6 higher than our projected study that we did back in 2001
- 7 which showed 3.8 million in sales. So we're well ahead of
- 8 that pace. That's probably just conditioned to the
- 9 economy.
- 10 --000--
- 11 SENIOR WASTE MANAGEMENT SPECIALIST: Let's talk
- 12 about the payment rate. The Act established initial
- 13 recycling payment rate of 28 cents a pound. That was put
- 14 in by SB 50. The emergency regulations established a
- 15 recovery payment rate of 20 cents a pound.
- 16 The Board can adjust the payment rate every
- 17 two years. This has to be done by July 1, 2004, and every
- 18 two years after. So here we are up in that second date.
- 19 So we didn't mention earlier about moving these rates out
- 20 of the regulations and putting them into a Board process
- 21 to discuss them in a public hearing and set the rates.
- --000--
- 23 SENIOR WASTE MANAGEMENT SPECIALIST: So for last
- 24 year, we had total claims -- this is for calendar year
- 25 2005, \$31 million, 64 million pounds. So this reflects

- 1 claims received by March 1st, 2006.
- 2 --000--
- 3 SENIOR WASTE MANAGEMENT SPECIALIST: Here we are
- 4 fast forward to today almost. In the beginning when we
- 5 started in January '05, we had 97 collectors. Now we have
- 6 404. So you can see we're growing at a pretty good rate.
- 7 Actually, at the beginning of the year, we only had 340.
- 8 So it's still growing pretty well within this year.
- 9 \$43 million claimed. So Shirley mentioned
- 10 earlier about the change in the first quarter from '05 to
- 11 change of first quarter of '06. In your agenda item, it
- 12 only says 15.8 million pounds, but that figure was
- 13 two-and-a-half weeks ago. So it's gone up that much in
- 14 two weeks. So it's really coming along pretty fast in the
- 15 first quarter. The claims are finally in for that. So
- 16 you can see this will put the demand on the system for the
- 17 payment pay-out rate.
- 18 --000--
- 19 SENIOR WASTE MANAGEMENT SPECIALIST: Part of the
- 20 things we require in the regulations is for the net cost.
- 21 We want to know how much it costs somebody to recycle.
- 22 The payment rate, as I mentioned earlier, is 27 cents a
- 23 pound for recycling and 20 cents to collect. Based on our
- 24 preliminary review of net cost report -- so if you're a
- 25 recycling and you handle over a million pounds, it costs

- 1 you 27 cents on average. Collectors that handle over
- 2 100,000 pounds, 19 cents. So these are almost right on
- 3 the money from the original analysis that we looked at to
- 4 set the rates. Some of the rural areas and some of the
- 5 smaller operations, really specialty people, had slightly
- 6 higher rates. And then we have some people learning the
- 7 business as well. There's first year start-up costs
- 8 buried in these numbers too, so we'll see how this all
- 9 pans out for the next one.
- 10 --000--
- 11 SENIOR WASTE MANAGEMENT SPECIALIST: We continue
- 12 to try to improve the net cost data. We have an existing
- 13 contract that's coming along to evaluate what we have
- 14 received this year and to make improvements for next year,
- 15 get the quality of the submissions up so we can really
- 16 make an educated decision if we have to change rates or
- 17 adjust them one way or the other. A lot of late
- 18 submissions this year. And I think out of the contract
- 19 we'll be able to develop some best management that more of
- 20 the recyclers and collectors can use to be better.
- 21 --000--
- 22 SENIOR WASTE MANAGEMENT SPECIALIST: We want to
- 23 look at a summary of some of the issues related to this.
- 24 We had first year start-up costs. We have sufficient
- 25 carry over of revenue from last year to get us through

- 1 this year. But if you look at 2006, the trend of 2.5
- 2 times higher, that would be \$77 million in claims.
- 3 Obviously, last year we only got \$73 million in. So and
- 4 that doesn't -- 77 million doesn't talk about any of the
- 5 overhead. That's just the claim payouts. So we need to
- 6 be careful and watch this, see how it goes so we can
- 7 decide whether we need to adjust the fee or the rate.
- 8 --000--
- 9 SENIOR WASTE MANAGEMENT SPECIALIST: Other
- 10 factors we really have to pay attention to. We really
- 11 didn't do a lot of outreach last year. We did quite a
- 12 bit, but we're ramping up to do much more. As that
- 13 happens, we could get more increase to the materials
- 14 coming in. We do have some cost.
- 15 One of the big things that's kind of the wild
- 16 card in the whole process is the market conditions. Where
- 17 could people process glass. Last year we had a couple
- 18 facilities that went down because of problems with
- 19 shipping glass that affected claims for some of the
- 20 recyclers. So these things -- this is a worldwide scale,
- 21 and there's only a few processing facilities of each type
- 22 of the commodities coming out of the back end of
- 23 cancellation, whether it's the circuit board, the
- 24 plastics, steel, or the leaded glass. So we had to pay
- 25 attention to that.

- 1 CHAIRPERSON PETERSEN: Matt, quickly. Sorry. On
- 2 the glass situation, we've got the overseas market and
- 3 most of the other markets are out of state for this type
- 4 of glass; correct?
- 5 SENIOR WASTE MANAGEMENT SPECIALIST: Almost
- 6 all -- there isn't any glass recycling going on in
- 7 California. We're basically --
- 8 CHAIRPERSON PETERSEN: CRT glass.
- 9 SENIOR WASTE MANAGEMENT SPECIALIST: Some of the
- 10 old LCD panels had leaded glass in them too. So
- 11 they're -- most of the shipping is going out of the state.
- 12 There's one major smelter in the United States. There's a
- 13 couple secondary smelters. There's some glass to glass
- 14 plants in Brazil.
- 15 CHAIRPERSON PETERSEN: It's an international
- 16 market.
- 17 SENIOR WASTE MANAGEMENT SPECIALIST: Yes.
- 18 Limitations on where do you build a smelter.
- 19 CHAIRPERSON PETERSEN: Right. Well, we're just
- 20 beginning this whole thing. Thank you.
- 21 I'd like to recognize Member Mulé is here. Go
- 22 ahead.
- 23 SENIOR WASTE MANAGEMENT SPECIALIST: There's a
- 24 pending legislation that may add something to our piece of
- 25 the puzzle here, AB 3001. We have to see how that changes

- 1 the focus and on the fund conditions. If the sales start
- 2 to dip and we're basing revenue projections on that to
- 3 make payment claims, payment claims could keep going up
- 4 with the revenue going down. So we have to watch both.
- 5 One of the parts of the bill that we're required
- 6 to collect all the legacy waste that's out there by the
- 7 end of 2007. So part of what we're talking about as far
- 8 as the reuse issue and cancellation, we need to get all
- 9 the old legacy waste out of the system as well.
- 10 --000--
- 11 SENIOR WASTE MANAGEMENT SPECIALIST: With that,
- 12 be glad to answer any other questions.
- 13 CHAIRPERSON PETERSEN: Any questions?
- 14 COMMITTEE MEMBER PEACE: I don't have any
- 15 questions. I agree with staff, because I do think since
- 16 it is a new program, we need to give it time to mature
- 17 before we make any adjustments. I agree with that.
- 18 CHAIRPERSON PETERSEN: Can I have a motion then?
- 19 COMMITTEE MEMBER PEACE: I'd like to move
- 20 Resolution 2006-103.
- 21 COMMITTEE MEMBER WIGGINS: Second.
- 22 CHAIRPERSON PETERSEN: Deb.
- 23 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 24 COMMITTEE MEMBER PEACE: Aye.
- 25 EXECUTIVE ASSISTANT BALLUCH: Wiggins?

60 COMMITTEE MEMBER WIGGINS: Aye. 1 2 EXECUTIVE ASSISTANT BALLUCH: Petersen? CHAIRPERSON PETERSEN: Aye. 3 4 This goes to consent. 5 ACTING DEPUTY DIRECTOR SMITH: Chair Petersen, before we get into the next item, I need to reverse I and H. We need to go first with I. 8 CHAIRPERSON PETERSEN: That's fine. Any objections? ACTING DEPUTY DIRECTOR SMITH: Item Number 18 is 10 11 Consideration of Request by Glad Manufacturing; Pactiv Corporation; Poly-America, LP; Republic Bag; and Trans 13 Western Polymers for Exemptions from Compliance with Postconsumer Material Content Requirements of the Plastic 14 15 Trash Bags Law for 2005 Certification Period. 16 Sue Ingle will be doing the presentation on this. 17 CHAIRPERSON PETERSEN: Good morning, Sue. (Thereupon an overhead presentation was 18 19 presented as follows.) 20 MS. INGLE: Good morning, Board members and 21 Committee Chair. We're going to make a switch and do Number 18 -- or I'm sorry. Number 18 before 17 which is 22 23 the consideration of the exemption request for the plastic 24 trash bag manufacturers for the 2005 reporting period. 25 --000--

- 1 MS. INGLE: Since these are kind of switched, my
- 2 speech is just a little different. Hold on there.
- 3 The manufacturers are required to certify to the
- 4 Board that they've used either 10 percent postconsumer
- 5 material in their trash bags, they've used 30 postconsumer
- 6 material in all their plastic products, or they can
- 7 request an exemption due to insufficient quality and
- 8 quantity of postconsumer material for the 2005 reporting
- 9 period.
- 10 So we're here to discuss why five companies have
- 11 requested exemptions.
- --000--
- 13 MS. INGLE: These five companies are: Glad
- 14 Manufacturing, Pactiv Corporation, Poly-America, Republic
- 15 Bag, and Trans Western Polymers.
- 16 --000--
- 17 MS. INGLE: This table shows 33 manufacturers and
- 18 their postconsumer material use for the 2005 reporting
- 19 period. The number in pink 4,041 tons, represents the
- 20 amount of PCM for these five companies to reach 10 percent
- 21 compliance with the California Plastic Trash Bag Law.
- I would like to remind the Board that 1.7
- 23 million tons of film plastic is disposed annually, whereas
- 24 nationally film plastic is recycled at a rate of less than
- 25 5 percent.

- 1 Board staff in the Plastic Recycling Technology
- 2 Section have been actively working on film collection
- 3 issues, conducting workshops, forming collaborative film
- 4 working groups, and developing quality guidelines for
- 5 postconsumer resins under contract with Chico State.
- --000--
- 7 MS. INGLE: This table displays the five
- 8 companies requesting exemptions. These companies are
- 9 listed by tons and bags sold. And please note that
- 10 Poly-America, the maker of the Costco bags and other
- 11 private labels, has sold four to six times more than the
- 12 other trash bag manufacturers requesting an exemption, yet
- 13 they were able to achieve the highest rate of postconsumer
- 14 material usage in their trash bags for 2005.
- --o0o--
- MS. INGLE: We compared the top ten trash bag
- 17 manufacturers by sales. The five compliant companies were
- 18 able to obtain a compliance usage of 11.3 percent, while
- 19 the five non-compliant -- or the five companies requesting
- 20 an exemption were collaboratively at 2.8 percent.
- 21 Next slide.
- --000--
- MS. INGLE: The five exemption companies sold
- 24 twice as many bags than the other top five companies that
- 25 met the minimum content of the law. Why can half of the

- 1 largest bag manufacturers use more than 10 percent PCM
- 2 when the other half claims an inability to use PCM at 10
- 3 percent?
- 4 The exemption criteria is very specific and
- 5 requires extensive documentation. This information is
- 6 provided in regulations, and these steps were outlined in
- 7 the certification packet sent via certified mail to each
- 8 manufacturer.
- 9 This is not the first exemption request for these
- 10 five manufacturers. Some of these companies have
- 11 requested exemptions since 1999. To be recommended for an
- 12 exemption for 2005, each company was evaluated on how well
- 13 they met the criteria and their efforts taken during the
- 14 calendar year. We will go through each company starting
- 15 with the history of their sales and PCM use from 1999 to
- 16 present. These tables are included to provide the Board
- 17 some history of each company's compliant status since we
- 18 have new members.
- 19 --000--
- 20 MS. INGLE: First, Poly-America shows a history
- 21 of using postconsumer material, and their use has
- 22 increased along with an increase in sales from 2001 to
- 23 present. In the past, Poly-America hired an employee
- 24 dedicated to sourcing PCM because it was a difficult thing
- 25 to find good quality. Poly-America was granted an

- 1 exemption each year from 1999 to present.
- 2 --000--
- 3 MS. INGLE: Staff reviewed the documentation
- 4 presented by Poly-America's exemption request and
- 5 determined this company showed a reasonable effort in
- 6 acquiring PCM in manufacturing regulated trash bags.
- 7 Their PCM increased from 2004 by 389 tons, and they
- 8 continue to test and rely on bailed film that is
- 9 reprocessed by Poly-America for use in their products.
- 10 They also use a large amount of postconsumer material in
- 11 other plastic products and have been participating in the
- 12 Board's plastic recovery workshops.
- --000--
- 14 MS. INGLE: Glad Manufacturing has used very
- 15 little postconsumer material from 2001 to present. For
- 16 the 2004 reporting period, Glad and Pactiv were each
- 17 granted a conditional exemption at the December 2005 Board
- 18 meeting.
- 19 Since the 2004 reporting period was essentially
- 20 over, the conditions for the exemption would take place
- 21 over this year, 2006. Board staff believes that a
- 22 conditional approval for 2005 would be granted since the
- 23 conditions for '04 are still in the process.
- 24 Glad is not ready to use PCM until equipment
- 25 renovations are completed and estimate this to happen

- 1 September '06. In fact, Glad is no closer to purchasing
- 2 and using PCM than they were in 2003 when their exemption
- 3 was based on equipment modifications to incorporate PCM
- 4 into their multi-layer bags. Glad continues to test PCM
- 5 from one supplier and indicated when renovations are
- 6 complete they can use up to 3 percent PCM in their trash
- 7 bags. Board staff will continue to work with Glad through
- 8 the balance of 2006 and is optimistic that Glad will begin
- 9 production of bags at 3 percent PCM.
- 10 --000--
- 11 MS. INGLE: Glad was granted a conditional
- 12 approval for 2005 reporting period -- a conditional
- 13 approval for the '04 reporting period. As stipulated in
- 14 their Resolution, they've been meeting the commitments of
- 15 the conditional approval. These conditions include
- 16 attending quarterly meetings during 2006 with Board staff.
- 17 Thus far, we have met in January and March and are
- 18 scheduled to meet again in June on June 28th. Glad has
- 19 also been submitting their quarterly reports.
- --000--
- 21 MS. INGLE: Pactiv Corporation shows a history --
- 22 next slide.
- --000--
- 24 MS. INGLE: Pactiv Corporation shows a decrease
- 25 in PCM use from 2001 to present, yet their sales of

- 1 regulated trash bags into California have increased every
- 2 year. Pactiv manufactures the Hefty bag and discontinued
- 3 their Renew brand due to poor sales of trash bags that use
- 4 significant amounts of postconsumer material.
- 5 --000--
- 6 MS. INGLE: Starting in 2003, Pactiv promised to
- 7 use significantly more PCM because they completed 3.5
- 8 million in capital improvements to modify their production
- 9 lines. But these improvements have not appeared to
- 10 increase PCM use in their manufacturing.
- 11 Although Pactiv has the ability to re-process
- 12 resins from bailed stretch wrap, they still have only 2.5
- 13 tons of PCM in 2005. Pactiv has committed to increasing
- 14 their PCM content and focus more on bailed film since they
- 15 have the ability to clean and palletize postconsumer
- 16 material.
- 17 Board staff will continue to work with Pactiv
- 18 through 2006 and hopes that Pactiv will devote their
- 19 resources towards sourcing PCM that is parallel with their
- 20 3.5 million investment and modifications to their
- 21 production lines.
- --000--
- 23 MS. INGLE: Pactiv was also granted a conditional
- 24 approval for the 2004 reporting period and have been
- 25 meeting the commitments of the conditional approval by

- 1 attending quarterly meetings during 2006 with Board staff.
- 2 We've also met with Pactiv representatives in January and
- 3 March and are also scheduled for a meeting on June 28th.
- 4 Pactiv has been submitting their quarterly
- 5 reports and supporting the Board's film collection and
- 6 collaborative work groups. Also, Pactiv has been
- 7 participating in the film plastic work groups. I just
- 8 said that.
- 9 --000--
- 10 MS. INGLE: Board staff is recommending a
- 11 conditional approval for '04 since the conditions required
- 12 by the Board for '04 are still in progress.
- 13 Republic Bag. Postconsumer material for Republic
- 14 Bag use has dramatically decreased from 2002 to present.
- 15 Republic Bag reported to staff that the company was close
- 16 to bankruptcy due to financial issues. They sent a letter
- 17 stating high cost of labor, energy, and PCM was making it
- 18 difficult for them to stay in business along with
- 19 companies importing bags from outside the U.S.
- --000--
- 21 MS. INGLE: Republic Bag used zero tons of PCM in
- 22 2005. This is the second exemption request for Republic
- 23 Bag. Republic Bag did not submit any documentation to
- 24 address the criteria for an exemption as stated in the
- 25 certification packet they received. And staff believes

- 1 Republic Bag did not meet the criteria to obtain an
- 2 exemption for 2005.
- 3 --000--
- 4 MS. INGLE: Trans Western Polymers. Trans
- 5 Western Polymers used zero tons of postconsumer material
- 6 in 2005. Since a key employee, Greg Moriarty, left the
- 7 company, any efforts to bring Trans Western Polymers into
- 8 compliance has ceased.
- 9 --000--
- 10 MS. INGLE: Trans Western submitted no supporting
- 11 documentation. In fact, they returned their form late
- 12 after the March 1st deadline because staff contacted them
- 13 about returning their 2005 certification. Staff believes
- 14 Trans Western Polymers did not meet the criteria to obtain
- 15 an exemption for 2005.
- 16 --000--
- 17 MS. INGLE: The Board has five options. One is
- 18 to approve the exemption. Two is to offer a conditional
- 19 approval. Three is to disapprove the exemptions. Four,
- 20 take no action. Or five, provide further direction.
- 21 --000--
- MS. INGLE: Based on the information provided,
- 23 staff recommends the Committee adopt Option 1, therefore
- 24 granting Poly-America an exemption.
- 25 --000--

- 1 MS. INGLE: On the other hand, staff recommends
- 2 the Committee approve Option 2 and approve a conditional
- 3 exemption for Glad Manufacturing and Pactiv Corporation.
- --000--
- 5 MS. INGLE: Staff recommends Option 3 to
- 6 disapprove the exemption request for Trans Western
- 7 Polymers and Republic Bag and direct staff to place these
- 8 companies on the list of non-compliant manufacturers and
- 9 wholesalers for 2005 and publish the list on the waste
- 10 Board's website.
- 11 This concludes my presentation.
- 12 --000--
- MS. INGLE: Do you have any questions?
- 14 CHAIRPERSON PETERSEN: Cheryl, question.
- 15 COMMITTEE MEMBER PEACE: I'm just wondering with
- 16 Glad, it says here that Glad's efforts have focused on
- 17 sourcing from bailed material recovery facilities and
- 18 suppliers, that these efforts have not sufficiently been
- 19 documented. They haven't been documenting there's --
- 20 other sources that are not available. So it doesn't sound
- 21 to me like they're trying very hard. So why are you
- 22 asking for the conditional exemption?
- 23 SUPERVISOR LEAON: This is Michael Leaon,
- 24 Supervisor of the Plastics Recycling Technology Section.
- 25 When we adopted -- when the Board approved the

- 1 conditional approval for the 2004 reporting period, I
- 2 think in a sense that kind of obligated us to continue
- 3 working with both Glad and Pactiv through 2006. And
- 4 essentially by default, we would have to conditionally
- 5 approve for the 2005 reporting period as well because we
- 6 have not finished the process in 2006 and we've already
- 7 granted a conditional exemption for 2004. The 2005
- 8 reporting period already expired when we granted that
- 9 exemption for conditional exemption for '04.
- 10 So on the basis of consistency and equity, I
- 11 think staff's recommendation is that the Board also
- 12 conditionally approve the 2005 exemption request and give
- 13 us time to finish working with both Glad and Pactiv and
- 14 see if they can achieve some results.
- 15 COMMITTEE MEMBER PEACE: I guess I just have to
- 16 say that I really don't believe the statute even allows us
- 17 to give a conditional exemption. I read through the
- 18 statue again and I didn't see anything in there that
- 19 allows us to do that. And I especially don't believe it's
- 20 within the scope of the statute to go backwards. I know
- 21 we granted an exemption for 2004 based on conditions they
- 22 would do -- that based on conditions agreed to in December
- 23 of '05. I don't know how we can do that. And then
- 24 they're asking for an exemption for 2005 for things they
- 25 agree to do in 2006. I don't think the statute really

- 1 allows us to do that. They should not have gotten an
- 2 exemption for 2004. They should not have gotten an
- 3 exemption for 2005. If they do all the things we're
- 4 asking them to do in 2006, then to me it seems like the
- 5 Board could consider giving them an exemption for 2006 if
- 6 they do all the things that we're asking them to do. But
- 7 I can't agree with what staff is recommending on Glad or
- 8 Pactiv, because to me I don't even think that's allowed in
- 9 the statute.
- 10 CHAIRPERSON PETERSEN: Thank you, Cheryl.
- 11 Oh, Elliot.
- 12 STAFF COUNSEL BLOCK: Thank you. Just for the
- 13 record, I think it's important to make clear that the
- 14 Legal Office has opined in the past and continues to
- 15 believe that in general the Board does have the authority
- 16 to grant a conditional exemption. It's within the
- 17 continuum between not granting one and granting approval.
- 18 So I want the record to reflect that.
- 19 However, separate from that, whether in fact a
- 20 conditional exemption should be granted or not -- and I
- 21 think most of the comments you made really were zeroed in
- 22 on whether in fact they've done some of the things the
- 23 Board wanted them to do. That is a different issue.
- 24 That's essentially a factual issue for the Committee and
- 25 then the Board to decide. But I think it was important

- 1 that the Legal Office does believe we do have the general
- 2 authority to grant a conditional exemption. Whether or
- 3 not it ought to be granted is something for the Committee
- 4 and the Board to decide.
- 5 COMMITTEE MEMBER PEACE: I just have to say I
- 6 respectfully disagree with our Legal staff. To grant an
- 7 exemption for things in the past, I don't see how we can
- 8 do that.
- 9 CHAIRPERSON PETERSEN: Okay. Pat.
- 10 COMMITTEE MEMBER WIGGINS: I support giving an
- 11 exemption to Poly-America. At least they're getting
- 12 close. And I object to having an exemption to Glad,
- 13 Pactiv, Republic, or Trans Western. They're not doing
- 14 anything. So that's my recommendation.
- 15 CHAIRPERSON PETERSEN: Okay. We have one
- 16 speaker. Scott, please.
- 17 MR. SMITHLINE: Good morning, Mr. Chair, Board
- 18 members, Committee Members, Board Member Danzinger. I'm
- 19 Scott Smithline with the environmental group Californians
- 20 Against Waste.
- 21 Californians Against Waste recognizes that there
- 22 are limits to this law. But we believe that it is
- 23 incumbent upon this Board to enforce the law as it is on
- 24 the books. There is a process for changing laws. This
- 25 Board has commented. Industry has commented. And

- 1 frankly, Californians Against Waste has agreed this is not
- 2 the most effective law and that we all ought to be working
- 3 to try to do something different. And we are still
- 4 actively going to be engaged in that process.
- 5 In the interim, we believe it is the job of this
- 6 Board to enforce this law to the letter. And with respect
- 7 to that, I would just like to comment I feel the need to
- 8 respond to the agenda item. We commented last year
- 9 that -- at this last year in December when we were
- 10 actually talking about 2004 exemptions that we didn't
- 11 believe it was within the scope of the statute for the
- 12 Board to be granting exemptions. We still believe that's
- 13 the case.
- 14 However, if the Board moves forward granting
- 15 exemptions, we most strongly agree with the comments of
- 16 Board Member Peace that it is not in furtherance of the
- 17 intent of the statute to grant an exemption for a previous
- 18 year based on the promise of future conduct. And I think
- 19 that actually is directly inconsistent with the statute
- 20 which talks about making reasonable efforts in the
- 21 reporting period.
- 22 And secondly, these exemptions have been granted
- 23 historically now for several years, and they're not
- 24 working. We're not getting where we need to go. So I
- 25 understand the staff feels a little bit of a bind. We

- 1 have begun a process. But I think just because we've gone
- 2 down a road, I think it's okay to say we have to stop
- 3 going down the road and figure out another way to go. So
- 4 I'll leave it at that. Thank you.
- 5 CHAIRPERSON PETERSEN: Thank you, Scott.
- 6 Are there any other comments or questions?
- 7 Lori, did you want to comment?
- 8 COMMITTEE MEMBER PEACE: Can I ask staff a
- 9 question? When we grant these conditional exemptions to
- 10 these two non-compliant companies, for all the other
- 11 non-compliant companies, were they given the same option
- 12 for like when this happened, were they given a letter that
- 13 says, you know, if you submit quarterly reports and come
- 14 to our meetings that you too can get an exemption? To me,
- 15 that doesn't sound fair if they weren't allowed the same
- 16 conditions as these two.
- 17 SUPERVISOR LEAON: Yes, Michael Leaon.
- 18 They were notified the Board was going to be
- 19 considering their exemption request. And those companies
- 20 chose not to send a representative to the Board meeting.
- 21 So they didn't avail themselves of the opportunity by
- 22 being present to have that as an option for them.
- The conditional exemptions did not come up until
- 24 I believe the December item. And the process started in
- 25 August. And all the companies that had requested an

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1 exemption were notified that they should be present at the

- 2 August Board meeting. And they did not attempt to
- 3 participate in the process.
- 4 CHAIRPERSON PETERSEN: Thank you.
- 5 Jim.
- 6 MR. MC CABE: Good morning. My name is Jim
- 7 McCabe with the Clorox Company; Glad Manufacturing
- 8 Companies, a wholly owned subsidiary of the Clorox
- 9 Company.
- 10 Just a couple points. The first is when you view
- 11 the bottom line and then look at the amounts of PCR and
- 12 compliant and non-compliant products, you need to
- 13 understand there's conditions which -- market forces which
- 14 are creating those. It could be some of those
- 15 manufacturers have their own internal processes. They're
- 16 able to obtain the materials. They're able to wash them,
- 17 clean them, palletize, and get them into the product.
- 18 The other thing is some of these manufacturers
- 19 use different types of plastics. HDPE is more readily
- 20 available. The plastics we use and much of what Pactiv
- 21 uses is LLDPE. That is not readily available. I just
- 22 want to make sure you understand the bottom line of what
- 23 that data represents.
- 24 I also wanted to make clear the efforts that Glad
- 25 has conducted over the last two years. We've identified a

- 1 PCR supplier and worked with them diligently over the last
- 2 two years to obtain and incorporate PCR into our trash
- 3 bags. This required first of all qualifying the PCR. We
- 4 bought 5,000 pounds. We had to modify our manufacturing
- 5 because of the structure of the bags. We had to find a
- 6 way to get that PCR into the middle portion of the bag.
- 7 That costs capital costs.
- 8 In the mean time, we were working with Delta and
- 9 trying to obtain some more PCR. They had a difficult time
- 10 in providing it to us. Currently, we've purchased over
- 11 110,000 pounds. We've run some trial runs. We're looking
- 12 at blending capacities and the opportunity to incorporate
- 13 more.
- 14 Right now we're trying to determine what's the
- 15 best option. Right now, we're looking at \$2 million
- 16 capital investment. Is that the right decision? That's
- 17 the path we're taking right now. So we are acting on it.
- 18 Lately, there's been health related issue due to
- 19 the material. It's an ag resin that we're purchasing.
- 20 Now we've got worker related issues we need to resolve.
- 21 That's why it's taking some time for us to incorporate
- 22 PCR. We're working with staff. We're meeting with them
- 23 quarterly to ensure that our progress is meeting their
- 24 requirements. Thank you.
- 25 CHAIRPERSON PETERSEN: Thank you, Jim.

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Well, since I've been in the recycling business a

- 2 while and we do watch and see how the markets develop, we
- 3 do take a hard look at how we get supply, what products
- 4 we're making, where the economics of all this goes.
- 5 And in just looking around, I received
- 6 information from Mountain Valley Recycling that they had
- 7 more than enough supply over a million pounds of
- 8 postconsumer linear low density that would meet Clorox and
- 9 Pactiv's needs. That was just one source. Don't know if
- 10 it met the particular specs on their material. But
- 11 evidently there's somebody out there that has this. I'm
- 12 new to the Board. I've been here five months. I've
- 13 watched how the different industries and recycling respond
- 14 to try to meet the recycled content requirements or try to
- 15 respond by the economics of how you make -- close the loop
- 16 on these materials.
- 17 So at this point, I'm going to agree with the
- 18 Poly-America exemption. I think that's good. They've
- 19 shown good faith in going where they're going and handling
- 20 quite a bit more material than some of the others that are
- 21 on this list. And right now, I'd like to figure out --
- 22 Elliot, if you wouldn't mind -- how we're going to handle
- 23 the motion on this? Because Glad and Pactiv I would like
- 24 to go for Option 3, please, and I think I have the support
- 25 of the Committee, and to exempt Poly-America. How do we

- 1 handle that?
- 2 STAFF COUNSEL BLOCK: You've got five draft
- 3 resolutions. Each company has a different one. Although
- 4 without looking at it, I believe probably Glad and Pactiv
- 5 right now are for approval of the conditional exemption.
- 6 So you would need to make the motion to also indicate you
- 7 want a revised Resolution. And correct me if I'm wrong, I
- 8 assume the Poly-America right now the draft shows approval
- 9 of the exemption and the other two that are left. Show
- 10 just the two that you have to modify.
- 11 CHAIRPERSON PETERSEN: Let's take that one first.
- 12 COMMITTEE MEMBER WIGGINS: Well, I'll move a no
- 13 vote on Resolution 2006-105, which is Glad Manufacturing.
- 14 CHAIRPERSON PETERSEN: Just a revised Resolution.
- Do Poly-America first.
- 16 COMMITTEE MEMBER WIGGINS: All right. I move
- 17 acceptance of Resolution 2006-107, Poly-America.
- 18 COMMITTEE MEMBER PEACE: Second.
- 19 CHAIRPERSON PETERSEN: Deb.
- 20 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 21 COMMITTEE MEMBER PEACE: Aye.
- 22 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 23 COMMITTEE MEMBER WIGGINS: Aye.
- 24 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 25 CHAIRPERSON PETERSEN: Aye.

- 1 Now we'd like to do on the issue for Glad and
- 2 Pactiv. I guess can we do Republic and Trans Western? We
- 3 can them at all one time?
- 4 STAFF COUNSEL BLOCK: I would suggest doing
- 5 Republic and Trans Western separately because those are
- 6 disapprovals and you're not going to have to revise the
- 7 Resolution. So you can do those two in one motion.
- 8 COMMITTEE MEMBER WIGGINS: Republic and Trans
- 9 Western separately. Okay. Then I move a no vote on
- 10 Resolution 2000 --
- 11 CHAIRPERSON PETERSEN: To approve that one.
- 12 ACTING DEPUTY DIRECTOR SMITH: To approve the
- 13 denial.
- 14 CHAIRPERSON PETERSEN: To approve the denial.
- 15 COMMITTEE MEMBER WIGGINS: I'm sorry. It is a
- 16 denial.
- 17 CHAIRPERSON PETERSEN: Right.
- 18 COMMITTEE MEMBER WIGGINS: Oh, okay. Then I
- 19 support Resolution 2006 -- move support of Resolution
- 20 2006-105, Glad Manufacturing.
- 21 CHAIRPERSON PETERSEN: No. 108.
- 22 COMMITTEE MEMBER PEACE: I would like to move
- 23 Resolution 2006-108 and 2006-109 as written.
- 24 CHAIRPERSON PETERSEN: Can we get a -- we're
- 25 denying.

- 1 COMMITTEE MEMBER WIGGINS: I second the motion.
- 2 CHAIRPERSON PETERSEN: Deb.
- 3 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 4 COMMITTEE MEMBER PEACE: Aye.
- 5 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 6 COMMITTEE MEMBER WIGGINS: Aye.
- 7 EXECUTIVE ASSISTANT BALLUCH: Petersen.
- 8 CHAIRPERSON PETERSEN: Aye.
- 9 Now with regards to Resolution 2006-105 and
- 10 2006-106, Glad and Pactiv, I'd like to move for adoption
- 11 of number three, amend this. Amended Resolution to those.
- 12 COMMITTEE MEMBER WIGGINS: That's to oppose?
- 13 COMMITTEE MEMBER PEACE: To approve Option 3.
- 14 STAFF COUNSEL BLOCK: Let me go ahead and try to
- 15 clarify.
- 16 Your motion based on what it sounds like you want
- 17 to do can be to adopt Resolutions 2006-105 and 2006-106
- 18 with direction to staff to revise those to reflect Option
- 19 3 which would be disapproval of the exemption.
- 20 CHAIRPERSON PETERSEN: Correct.
- 21 COMMITTEE MEMBER WIGGINS: Okay.
- 22 CHAIRPERSON PETERSEN: Who made that motion?
- 23 COMMITTEE MEMBER WIGGINS: I move that we revise
- 24 Resolution 2006-105 and 2006-106 to have Option 3
- 25 inserted.

81 COMMITTEE MEMBER PEACE: Second. 1 2 CHAIRPERSON PETERSEN: Deb? EXECUTIVE ASSISTANT BALLUCH: Peace? 3 4 COMMITTEE MEMBER PEACE: Aye. 5 EXECUTIVE ASSISTANT BALLUCH: Wiggins? 6 COMMITTEE MEMBER WIGGINS: Aye. EXECUTIVE ASSISTANT BALLUCH: Petersen? 8 CHAIRPERSON PETERSEN: Aye. And I believe that is the end of today's agenda. 9 ACTING DEPUTY DIRECTOR SMITH: There's one more. 10 CHAIRPERSON PETERSEN: Oh, we have one more? Oh, 11 12 that's right. 13 ACTING DEPUTY DIRECTOR SMITH: We changed the 14 order. 15 CHAIRPERSON PETERSEN: Let's go to 17. ACTING DEPUTY DIRECTOR SMITH: And Sue Ingle will 16 17 make that presentation. And this is Consideration of 18 Plastic Trash Bag Manufacturers and Wholesalers Compliance 19 with the Plastic Trash Bag Law for 2005 Reporting Period. 20 --000--21 MS. INGLE: Okay. Here we go again, round two. 22 Hello, Committee Chair and Board members. 23 --000--24 MS. INGLE: This is Item 17 which concerns the 25 plastic trash bag manufacturers and wholesalers compliance

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- 1 with the Trash Bag Law for 2005 reporting period. The
- 2 Plastic Trash Bag Law requires all manufacturers and
- 3 wholesalers of regulated bags .7 mil or thicker to certify
- 4 with the state of California of their California sales.
- 5 --00--
- 6 MS. INGLE: It requires the Board to publish a
- 7 list of any manufacturers and wholesalers who have failed
- 8 to comply with the law. The Department of General
- 9 Services utilizes the Board's published list to confirm
- 10 eligibility for award of contracts by the state of
- 11 California. Manufacturers are required to annually
- 12 certify by meeting the law using one of the following
- 13 options, and these we went through on the last item,
- 14 Agenda Item 18. They're the same. Must use 10 percent
- 15 postconsumer material or choose 30 percent in all their
- 16 plastic products or request an exemption due to
- 17 insufficient quality and quantities of postconsumer.
- 18 --000--
- 19 MS. INGLE: There were 94 certifications mailed
- 20 in December 2005 to manufacturers of plastic trash bags.
- 21 Twenty-eight of these manufacturers met the postconsumer
- 22 content requirement and reported using between 10 and 89
- 23 percent PCM in their regulated bags last year. There were
- 24 a total of 36 manufacturers that did not respond; 5 were
- 25 out of business; 17 were determined to be out of

- 1 compliance; and 14 companies with their regulatory status
- 2 is unknown.
- 3 --000--
- 4 MS. INGLE: Wholesalers are required to annually
- 5 report to the Board the amount of plastic trash bags sold
- 6 into California. They're also required to report who they
- 7 ship to, the locations, and the identity of the
- 8 manufacturers and wholesalers from whom they purchased
- 9 regulated trash bags.
- 10 --000--
- 11 MS. INGLE: Results of the wholesalers'
- 12 certification are shown on this table. There were 232
- 13 certifications mailed to businesses with 90 demonstrating
- 14 compliance as wholesalers. Eighty-six companies did not
- 15 respond, of which 27 were determined to be out of
- 16 compliance and 54 companies their regulatory status is yet
- 17 to be determined.
- 18 --000--
- 19 MS. INGLE: Staff determined there were 44
- 20 non-compliant manufacturers and wholesalers for the 2005
- 21 reporting period. This is a much larger group than in
- 22 2004 and previous years. Non-compliant manufacturers and
- 23 wholesalers are determined by several factors including,
- 24 one, they did not return the certification form on time,
- 25 or either they were identified by a wholesaler as selling

- 1 regulated trash bags into California, or their bags were
- 2 found on store shelves, or they reported in the past.
- 3 --000--
- 4 MS. INGLE: Here's a history of the postconsumer
- 5 material usage in regulated trash bags. Since 2001, the
- 6 amount of postconsumer resin usage in bags has decreased
- 7 by 52 percent, but the account of regulated trash bags
- 8 sold into California has increased by 22 percent. This
- 9 could be attributed to improvements in their production
- 10 techniques and the ability to manufacture lighter and
- 11 stronger bags.
- --000--
- MS. INGLE: Moving on to Option 1. This option
- 14 would adopt and publish a combined list of non-compliant
- 15 manufacturers and wholesalers, a list that satisfies their
- 16 requirements of the Plastic Trash Bag Law. This option
- 17 also recommends adopting a list of manufacturers that met
- 18 the 10 percent postconsumer resin requirements. This
- 19 compliant list of manufacturers would assist State
- 20 entities with procurement purchasing requirements for the
- 21 State Buy Recycled Law.
- --000--
- 23 MS. INGLE: Option 2 recommends adopting a single
- 24 list of non-compliant manufacturers and wholesalers. And
- 25 again, this list is the only one that is statutorily

- 1 mandated. Option 3 would take no action and direct staff
- 2 to return to the Board at a future time.
- 3 --000--
- 4 MS. INGLE: Staff recommends adopting Option 1.
- 5 This concludes my presentation. And the trash bag lady
- 6 has spoken.
- 7 CHAIRPERSON PETERSEN: Okay. Do we have any
- 8 questions?
- 9 COMMITTEE MEMBER WIGGINS: Yeah. I think we
- 10 should add to the non-compliant list Glad, Pactiv,
- 11 Republic, and Trans Western.
- 12 CHAIRPERSON PETERSEN: I think we've already done
- 13 in the past motion, and that will automatically be added
- 14 to that list.
- 15 COMMITTEE MEMBER WIGGINS: It will be
- 16 automatically added on after the --
- 17 MS. INGLE: After the Board determines their
- 18 compliance status, we'll update the non-compliant list.
- 19 COMMITTEE MEMBER PEACE: I'd like to move
- 20 Resolution 2006-104.
- 21 COMMITTEE MEMBER WIGGINS: Second.
- 22 CHAIRPERSON PETERSEN: Deb?
- 23 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 24 COMMITTEE MEMBER PEACE: Aye.
- 25 EXECUTIVE ASSISTANT BALLUCH: Wiggins?

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COMMITTEE MEMBER WIGGINS: Aye. 1 EXECUTIVE ASSISTANT BALLUCH: Petersen? 2 CHAIRPERSON PETERSEN: Aye. 3 4 There is a couple of things I wanted to clarify 5 before we giddy-up out of here. 6 The direction on the e-waste regulations, Item F 7 on today's agenda, is to issue the changes proposed by 8 staff in Amendment 3 to the item for a 15-day comment period. I want to make sure we're all on the same page, 10 Attachment 3. Okay. 11 And then another announcement here. A working 12 session of the Board was noticed to begin in this room at 13 the close of this meeting. We will convene the working 14 session at 1:30. So we'll have lunch. And I want to 15 thank staff for all your work and all the stuff you guys do. You've been great, and Committee members. And I 16 quess we're adjourned until 1:30. 17 (Thereupon the California Integrated Waste 18 19 Management Board, Sustainability and Market 20 Development Committee Adjourned at 12:06 p.m.) 21 22 23 24 25

1	CERTIFICATE OF REPORTER
2	I, TIFFANY C. KRAFT, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing hearing was reported in shorthand by me,
7	Tiffany C. Kraft, a Certified Shorthand Reporter of the
8	State of California, and thereafter transcribed into
9	typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said hearing nor in any
12	way interested in the outcome of said hearing.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 20th day June, 2006.
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22	
23	TIFFANY C. KRAFT, CSR, RPR
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